

SOUTH WAIRARAPA DISTRICT COUNCIL

5 APRIL 2017

AGENDA ITEM C3

ADOPTION OF DRAFT WELLINGTON REGION WASTE MANAGEMENT AND MINIMISATION PLAN AND WASTE ASSESSMENT FOR CONSULTATION

Purpose of Report

This report seeks Council's adoption of the Statement of Proposal for the draft Wellington Region Waste Management and Minimisation Plan, and the adoption of the Waste Assessment.

Recommendations

Officers recommend that the Council:

1. *Receives the Draft Wellington Region Waste Management and Minimisation Plan and Waste Assessment Report.*
2. *Adopts the draft Wellington Region Waste Management and Minimisation Plan 2017–2023, and notes the Wairarapa Joint Management Plan on pages 83–100.*
3. *Adopts the Statement of Proposal Joint Wellington Region Waste Management and Minimisation Plan 2017–2023 and the associated submission form in Appendix 2.*
4. *Agrees to publicly notify the Waste Assessment and the Statement of Proposal for public consultation.*
5. *Authorises the Mayor and Chief Executive to approve any minor amendments that may be necessary for publication.*
6. *Agrees to consult alongside the consultation and hearings processes of the consultation document for the 2017/18 Annual Plan (7 April – 12 May 2017).*
7. *Notes that the Council will provide to the Wellington Region Waste Management and Minimisation Plan Joint Committee the feedback from the consultation process.*

1. Executive Summary

Under the Waste Minimisation Act 2008, all territorial authorities (councils) are legally required to:

- Promote effective and efficient forms of waste management and minimisation.
- Adopt a Waste Management and Minimisation Plan (WMMP) that includes objectives and policies for achieving effective and efficient forms of minimising waste.

A working group of representatives from the eight councils in the Wellington region has prepared a draft WMMP to replace the WMMP 2011.

2. Draft WMMP 2017

The draft WMMP proposes the regional vision of:

Waste Free, Together—for people, environment, and economy.

By agreeing to the plan, councils agree to take a range of actions to promote effective and efficient forms of waste management and minimisation.

The draft plan sets an aspirational target for the region to reduce the total quantity of waste sent to class 1 landfills from 600kg per person per annum, to 400kg per person by 2026.

A number of other regional targets also provide aspirational benchmarks for the councils to work towards over a ten-year period:

- Potentially developing and implementing a new regional waste bylaw, or a collection of regionally consistent waste bylaws.
- Implementing the National Waste Data Framework.
- Regional communication, coordination and delivery.
- Optimising kerbside collection systems.
- Investigating setting up a resource recovery network.
- Exploring beneficial biosolids use.
- Potential sharing of governance and service delivery.
- Providing resourcing for regional actions.
- Collaborating and lobbying on waste management and minimisation issues.

Each council has set out a local action plan to achieve the objectives and policies of the plan. As a result, the WMMP includes a collection of district action plans. Although each one is unique, they all incorporate a combination of regulatory and non-regulatory measures to support waste minimisation and a decrease in waste disposal. They also collectively recognise that community engagement and council leadership will be an essential part of the waste minimisation and reduction process.

The representatives of the three Wairarapa councils have developed a joint local action plan. No new actions are proposed other than those outlined in the Regional Action Plan.

The draft Wellington Region WMMP is available on the Joint Wellington Region Waste Management and Minimisation Plan website at

www.wgtnregionwasteplan.govt.nz/the-plan , the Council office in Martinborough and all district libraries. One printed copy will be available to councillors on the 5 April 2017. The Wairarapa Joint Management Plan starts on page 83.

3. Waste Assessment

This Waste Assessment 2016 has been prepared for the territorial authorities of the Wellington region in accordance with the requirements of section 51 of the Waste Minimisation Act 2008. It is intended to provide an initial step towards the development of a WMMP and sets out the information necessary to identify the key issues and priority actions that will be included in the draft WMMP.

Based on our 2016 waste assessment, opportunities were identified to improve waste management and minimisation performance. The waste assessment has highlighted that:

- An increasing amount of waste is being thrown out, which ends up in landfills.
- Compared to other councils around New Zealand, the quantity of recycling collected in the Wellington Region is relatively low.

Wellington Region has the ability to:

- Reduce the amount of waste produced
- More effectively reuse waste resources for other purposes
- Recycle more.

The Waste Assessment can be found online at www.wgtnregionwasteplan.govt.nz/the-plan, at the Council office in Martinborough and all district libraries.

4. Consultation Process

Under the Significance and Engagement Policy, this consultation document is of 'low' significance. It does not relate to strategic assets; the potential changes in the levels of service, rates, and debt are minimal; and there is likely to be a low level of community interest.

However Councils are required to follow the Special Consultative Procedure prescribed by the Local Government Act. This includes public notice, a statement of proposal, public availability of documents, one month submission period, and formal hearings of written and oral submissions.

The consultation on the draft WMMP and the adoption of the Waste Assessment report will be publicly notified.

It is proposed that consultation on the draft WMMP be done alongside the consultation and hearings on the proposed Annual Plan 2017/18. This will satisfy the Special Consultative Procedures requirements.

The Joint Committee has prepared a Statement of Proposal for each of the eight Councils to adopt. A copy of the Statement of Proposal is attached as Appendix 1.

The Statement of Proposal invites written submissions and asks if submitters would like to present their views at a hearing. Hearings are planned for 1 June 2017. A copy of the submission form is attached as Appendix 2.

After the hearings, Council will consider submissions and report back through its representative to the WMMP Joint Committee.

Councillors are invited to discuss the consultation and hearings processes and how they propose to satisfy the engagement requirements under their Significance and Engagement Policy.

5. Appendices

Appendix 1 – Statement of Proposal Joint Wellington Region Waste Management and Minimisation Plan 2017–2023

Appendix 2 – Submission Form

Contact Officer: Mark Allingham, Group Manager Infrastructure and Services

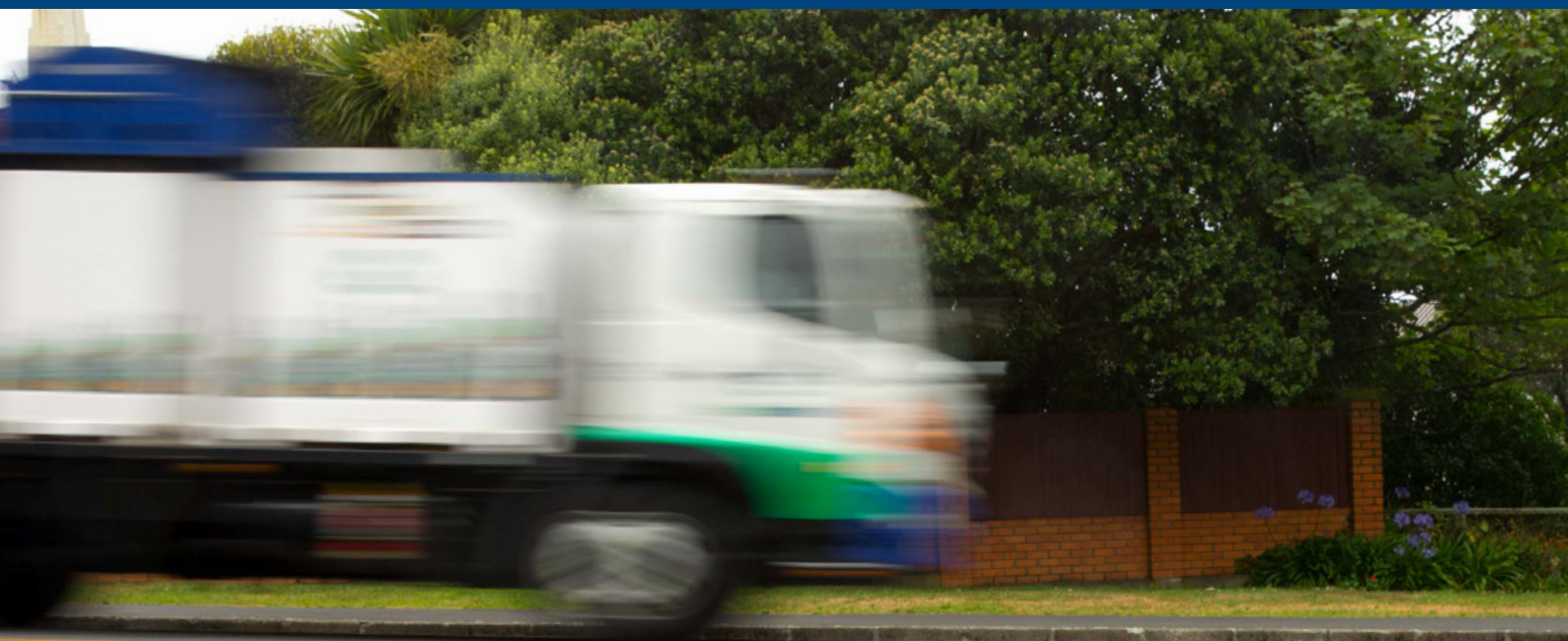
Reviewed By: Paul Crimp, Chief Executive

Appendix 1 – Statement of Proposal Joint Wellington Region Waste Management and Minimisation Plan 2017– 2023

Statement of Proposal

THE JOINT WELLINGTON REGION WASTE MANAGEMENT
AND MINIMISATION PLAN (WMMP) (2017-2023)

Waste Free, Together - For people, environment, and economy



CARTERTON
DISTRICT COUNCIL



**Absolutely Positively
Wellington City Council**
Me Heke Ki Pōneke

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Proposal

Carterton District Council, Hutt City Council, Kāpiti Coast District Council, Masterton District Council, Porirua City Council, South Wairarapa District Council, Upper Hutt City Council and Wellington City Council are proposing to revoke their current Waste Management and Minimisation Plan (WMMP) 2011, and adopt the proposed Wellington Region Waste Management and Minimisation Plan (2017).

Have your say on the Wellington Region Waste Management and Minimisation Plan

In 2011 territorial authorities within the Wellington Region worked together to develop their first shared Waste Management and Minimisation Plan. This plan has recently been reviewed and a Waste Assessment for the Wellington Region has been undertaken. This review, alongside the Waste Assessment, has informed the development of a new Wellington Region Waste Management and Minimisation Plan. The councils of the Wellington Region now invite you to provide input on this plan.

Why we need a new plan

Territorial authorities are legally required to develop a Waste Management and Minimisation Plan for their district.

Based on the Waste Assessment undertaken in 2016, we know we can all improve on our waste management and minimisation performance. The Waste Assessment has highlighted that we are throwing out an increasing amount of waste, which ends up in our landfills. We also know that, compared to other councils around New Zealand, the quantity of recycling collected in the Wellington Region is relatively low.

As a region, we therefore have the ability to reduce the amount of waste we produce, to more effectively reuse our waste resources for other purposes, and to recycle more. The new Draft Waste Management and Minimisation Plan sets out the possible means through which this could be achieved.



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Our legal obligation to promote waste minimisation

The Waste Minimisation Act 2008 states that all territorial authorities must promote effective and efficient forms of waste management and minimisation. As part of this, the councils must adopt a WMMP that includes objectives and policies for achieving effective and efficient forms of waste minimisation.

WMMP summary

The draft WMMP proposes the regional vision of: "Waste Free, Together – for people, environment, and economy".

By agreeing to the plan, councils agree to take a range of actions to promote effective and efficient forms of waste management. The plan sets an aspirational waste reduction target for the region, which is to reduce the total quantity of waste sent to landfill* by a third over 10 years. A number of other regional targets also provide aspirational benchmarks for the councils to work towards over a 10-year period.

Each council has set out a local action plan to achieve the objectives and policies of the plan. As a result, the WMMP includes a collection of district action plans (contained in Part B). Although each one is unique, they all incorporate a combination of regulatory and non-regulatory measures to support waste minimisation and a decrease in waste disposal. They also collectively recognise that community engagement and council leadership will be an essential part of the waste minimisation and reduction process.

In addition to local actions, the eight territorial authorities within the region have also jointly agreed on a set of regional actions. In summary, the proposed regional actions include the:

- exploring beneficial biosolids use
 - potential shared governance and service delivery
 - providing resourcing for regional actions
 - collaborating and lobbying on waste management and minimisation issues.
- potential development and implementation of a new regional waste bylaw, or a collection of regionally consistent waste bylaws
 - implementation of the National Waste Data Framework
 - regional communication, coordination and delivery
 - optimisation of kerbside collection systems
 - investigating the establishment of a resource recovery network

About WMMP implementation

The WMMP includes a range of actions to be implemented by each council. The implementation of these actions will be spread over the 6-year life of the plan, but may take longer than 6 years to complete. In some cases, the proposed actions involve the continuation of educational and community support programmes already under way. In other instances, however, implementation will involve the scoping and investigation of potential projects in order to determine the best local way forward. If, as a result of such investigation, a council decides to consider a significant change in waste or recycling service delivery, then further public consultation and the consideration of costs would be required. Similarly, if a council proposes a new waste bylaw, that bylaw would need to be publicly consulted on.



* Specifically Class 1 landfills as defined under the Technical Guidelines for Disposal to Land (2016), prepared by the Waste Management Institute of New Zealand.

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What's next?

You now have the opportunity to make a submission on the plan, and, if you wish, to present your views to your council.

We want to know what you think, and are particularly interested to know:

- whether you agree with the proposed Regional Targets
- what you think about the proposed Regional Actions
- whether you support your local territorial authority Action Plan.

You can provide feedback on both the regional and district/city specific provisions of the plan.

Each territorial authority will receive feedback on the proposed plan and hold a hearing to give you an opportunity to speak about your views. Your council will then consider all of the views received and make decisions about its local action plan. Councils will also work together with decision makers from the other territorial authorities within the region to make decisions on other regional waste management and minimisation matters.

How to make a submission

You can make a submission electronically or in writing. You can make a submission to the local authorities below during the following times:

Territorial authority	Consultation dates 2017
Carterton District Council	24 March – 24 April
Hutt City Council	28 March – 28 April
Kāpiti Coast District Council	3 – 28 April
Masterton District Council	7 April – 8 May
Porirua City Council	3 April – 1 May
South Wairarapa District Council	7 April – 12 May
Upper Hutt City Council	22 March – 28 April
Wellington City Council	18 April – 19 May

A copy of the draft WMMP, the Waste Assessment and the electronic submission forms for each territorial authority are available through the Joint Wellington Region Waste Management and Minimisation Plan website at wgtregionwasteplan.govt.nz

A hard copy of the draft WMMP, the waste assessment and the submission form are also available from your local territorial authority office, or from your local council library (please see below for postal and contact details).

- Carterton District Council Administration Building, Holloway Street, PO Box 9, Carterton 5743, Phone 06 379 4030
- Hutt City Council Administration Building, 30 Laings Road, Private Bag 31912, Lower Hutt 5040, Phone 04 570 6666
- Kāpiti Coast District Council, 175 Rimu Road, Private Bag 60601, Paraparaumu 5254, Phone 04 296 4700
- Masterton District Council, 161 Queen Street, PO Box 444, Masterton 5840, Phone 06 370 6300
- Porirua City Council Administration Building, 16 Cobham Court, PO Box 50218, Porirua 5240, Phone 04 237 5089
- Upper Hutt City Council Civic Administration Building, 838-842 Fergusson Drive, Private Bag 907, Upper Hutt, Phone 04 527 2169
- Wellington City Council Service Centre, Ground Floor, 101 Wakefield Street (Civic Square), PO Box 2199, Wellington 6140, Phone 04 499 4444
- South Wairarapa District Council, 19 Kitchener Street, PO Box 6 Martinborough 5741, Phone 06 306 9611

Appendix 2 – Submission Form

2017 Waste Management and Minimisation Plan Submission

Alongside feedback on our annual plan we are seeking feedback on the Wellington Region Waste Management and Minimisation Plan (WMMP).

A new plan waste management and minimisation has been developed by the councils of the Wellington region, including proposed regional actions and local actions. Please ensure your feedback is with us by 4.00pm Friday 12 May 2017.

Your Submission

Name:

Email:

Phone (Daytime):

Phone (Evening):

Mobile:

Do you wish to speak about your submission at a hearing on 18th May?

☐ YES ☐ NO

Proposed regional actions (Page29)

The primary waste reduction target for the region is to reduce the total quantity of waste sent to landfills by a third over the next 10 years.

Do you support the proposed primary waste reduction target?

☐ YES ☐ NO

Ten regional actions are described on pages 29-34.

Do you support the proposed regional actions?

☐ NO ☐ YES

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

☐ YES ☐ NO

PLEASE COMMENT:	
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