

SOUTH WAIRARAPA DISTRICT COUNCIL

3 JUNE 2020

AGENDA ITEM B2

RECOMMENDATIONS FROM COMMUNITY BOARDS

Purpose of Report

To provide an opportunity for members to consider recommendations received from community boards.

Recommendations

Officers recommend that the Council:

1. *Receive the Recommendations from Community Boards Report.*
2. *That the following recommendations from Community Boards be considered and that Council resolve to:*
 - a. *Adopt the Community Board Terms of Reference (TOR) subject to Greytown and Featherston Community Boards approving in retrospect the following amendment be added to the Terms of Reference under section 9.1.1 Membership: One youth representative may be appointed by the Community Board in an advocacy role with non-voting rights.*

Recommendation from Greytown Community Board	Resolution Number
1. To recommend to Council the adoption of the Community Board Terms of Reference.	GCB2020/18

Recommendation from Featherston Community Board	Resolution Number
1. To recommend to Council the adoption of the Community Board Terms of Reference.	TBA

Recommendation from Martinborough Community Board	Resolution Number
<p>1. To recommend to Council the adoption of the Community Board Terms of Reference subject to Greytown and Featherston Community Boards approving in retrospect the following amendment be added to the Terms of Reference under section 9.1.1 Membership: One youth representative may be appointed by the Community Board in an advocacy role with non-voting rights.</p>	TBA

1. Background

The Community Board TOR has been received by community boards for comment and feedback in February 2020 and then again in May 2020.

The Greytown and Featherston Community Boards recommended that the TOR be adopted as it was presented to their meetings on the 13 May and 19 May 2020 respectively. At the 21 May 2020 Martinborough Community Board meeting, an additional amendment to the TOR was requested; this amendment is shown as a tracked change in Appendix 1. Featherston and Greytown Community Board's have not considered this amendment and will need to do so.

In order to move the adoption of the TOR forward, officers are recommending that Council adopt them, subject to Greytown and Featherston Community Board's approving the amendment requested by Martinborough Community Board.

2. Appendices

Appendix 1 – Community Board Terms of Reference

Contact Officer: Suzanne Clark, Committee Advisor

Reviewed By: Karen Yates, Policy and Governance Manager

Appendix 1 – Community Board Terms of Reference

TERMS OF REFERENCE FOR SOUTH WAIRARAPA DISTRICT COUNCIL COMMUNITY BOARDS

1. Purpose

To outline the roles, responsibilities, and expectations for the South Wairarapa district community boards.

2. Overview

Community boards provide an important conduit between the Council and the community. To do this they must engage with their communities of interest and put in place mechanisms and protocols to ensure the regular exchange of information with the Council and the broader community.

Community boards can help set the strategic direction for their communities. They provide core local representation and work in partnership with the community.

One of the key differences between the Council and a community board is that a community board advocates for its specific community while the Council must balance the needs of and make decisions in the interest of the whole district.

Community board members are elected under the Local Electoral Act 2001 or appointed by the local authority under that same Act. A community board is not a committee of the relevant territorial authority.

2.1 Definition of a Community

Each community board represents their corresponding ward. This includes the town and the rural area within that ward. A map of the ward boundaries is included as Appendix One.

2.2 Working with Community Groups

There are many people who are interested in the Council reserves and amenities in their area. These people often want to form or be part of community groups to provide ideas and do work on those assets. Community boards play an important role in identifying how a community group can best contribute to the management of a reserve and amenity. Suggestions on working with community groups are in Appendix Three.

3. Role

The purpose of local government is to promote the social, economic, environmental, and cultural well-being of communities, in the present and for the future.

Community boards are a key component of local government in the South Wairarapa and have a role in contributing to and supporting that purpose. Community boards are also a way for local government to help achieve its other purpose which is to enable democratic local decision-making and action by, and on behalf of, communities.

The specific role of a community board as outlined in the Local Government Act Pt 4, 52 a to f is to:

- represent, and act as an advocate for, the interests of its community; and
- consider and report on all matters referred to it by the territorial authority, or any matter of interest or concern to the community board; and
- maintain an overview of services provided by the territorial authority within the community; and
- prepare an annual submission to the territorial authority for expenditure within the community; and
- communicate with community organisations and special interest groups within the community; and
- undertake any other responsibilities that are delegated to it by the territorial authority.

Community board chairs, and in some cases community board members, will be members of other council committees as determined by the Mayor or Council.

4. Delegations

South Wairarapa community boards have the following powers of recommendation:

- To consult with officers and make recommendations to the Assets and Services Committee on beautification or development matters relating to reserves, amenities and town main streets.
- To make recommendations to Council on the governance of the Pain Farm Estate, and on the distribution of income from the Pain Farm Estate in accordance with the Pain Farm Estate Policy (Martinborough Community Board only).

South Wairarapa community boards have the following powers of delegations:

- The delegation to name and to alter the name of any road (including private roads and rights of way) under section 319A of the Local Government Act 1974 and in accordance with Council policy
- The delegation for discretionary spend on projects and community grants.
- The delegation for determination of priorities for town beautification and expenditure of the town beautification fund.

To ensure the appropriate process is followed for approval of projects that fall within those delegations, contact will be through the community board Chairs to the Chief Executive Officer.

5. Responsibilities

A community board's role is mainly advocacy, but it also has powers to make some decisions about issues within its boundaries. Community boards can make submissions to Council and other statutory agencies. They control local funds for making grants to individuals and groups for community purposes.

South Wairarapa community boards have some responsibilities and delegations relating to urban reserves, urban amenities, and town main streets and have a key role to play with the community groups associated with those reserves and amenities.

Community boards can also advocate and be involved in matters outside of Council responsibilities. They can provide a point of contact for people seeking to improve and support their community and may identify and support community development projects.

6. Fulfilling the Roles and Responsibilities

The Terms of Reference does not prescribe the mechanisms and protocols for the community boards fulfilling their roles and responsibilities. It is up to each community board to determine how they can best achieve meaningful engagement with the community and the Council. It will vary depending on the specific matter that is being considered and the decisions that are being made. Some ideas are provided in Appendix Two.

7. Accountability and Reporting

- A chairperson may provide recommendations and reports to meetings as per standing orders.
- There is an opportunity for a community board member (normally the chair) to provide an update to Council on community board matters at all ordinary Council meetings. This report may be written or verbal.

8. Raising Concerns

Where a person has a concern about whether the community board is acting in accordance with its Terms of Reference they should raise the matter with the community board in the first instance. If they feel their concerns have not been addressed, they should raise the matter with the Chief Executive if it is a management matter or the Mayor if it is a governance matter.

9. Operating Model

9.1 Meetings

9.1.1. Membership

- Four ward members elected by the community.
- Two councillors appointed by the Council.
- One youth representative may be appointed by the Community Board in an advocacy role with non-voting rights.

9.1.2. Chairperson

An elected member elected by community board members.

9.1.3. Quorum

Three members will constitute a quorum.

9.1.4. Timing and Frequency

6-weekly, dates as per an adopted schedule of meetings. Extraordinary meetings may be held on occasions.

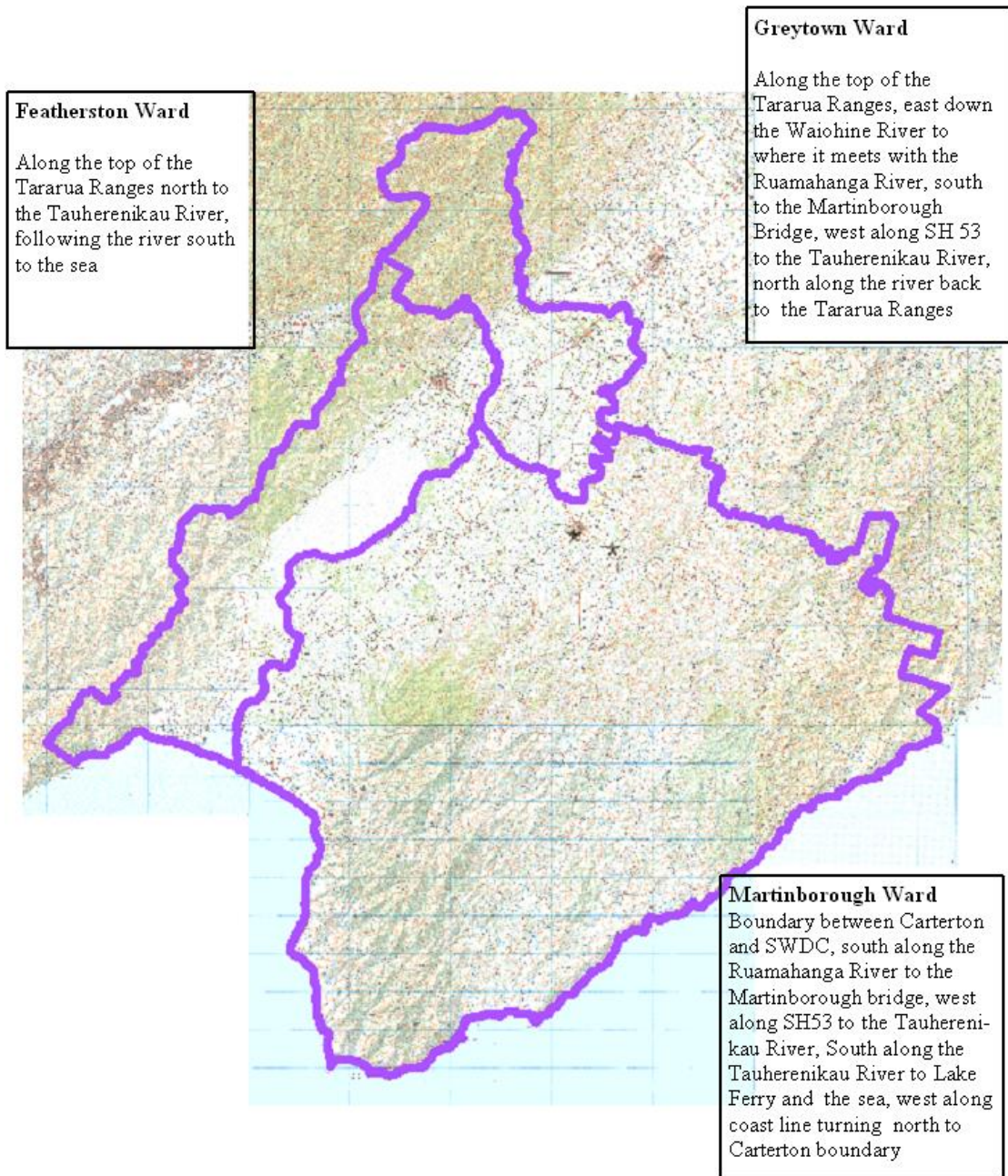
9.1.5. Meeting Order

Conducted in accordance with Standing Orders and the Local Government Official Meetings and Information Act 1987.

9.1.6. Secretariat

The Chief Executive will provide secretariat services for all formally notified meetings.

APPENDIX ONE – WARD BOUNDARIES



APPENDIX TWO – HOW COMMUNITY BOARDS CAN FULFIL THEIR ROLES AND RESPONSIBILITIES

1. Engagement – Communicate, Collaborate, Coordinate

To adequately fulfil the role community boards need to engage with their communities. Engagement is an ongoing and dynamic process. It is great to use existing networks and opportunities and is also important to identify and try and engage with the “silent majority” – people who usually don’t get involved in local matters or networks.

Community boards may wish to find ways to better represent and engage with youth in their communities. These people have the greatest stake in the future of the district but are often the most disaffected or disengaged from local government processes.

2. Working with Community Groups

Community boards have a key role to play with the community groups associated with Council reserves and amenities. They can help ensure that any work the community group does, supports the approved strategic and operational objectives for that reserve or amenity. Community boards can help connect people to relevant community groups. They may also identify where it is useful to consolidate several groups working on the same reserve to minimise any confusion or overlap.

3. Discretionary Spend

The community boards are allocated money each year for discretionary spending. The community Boards decide how this money is spent within the community. It may be spent on projects relating to Council reserves and amenities, on the main street, or on other matters.

4. Long Term Plan and Annual Plan Process

Community boards can identify the priorities for their community and prepare a submission to the Annual Plan process. Any submission made should be approved at a formal meeting of the community board before being submitted. The community board can maintain an interest in the progress of relevant projects that are included in the Annual Plan. community board Chairs will be members of the Long Term Plan/Annual Plan Working Party.

5. Community Strategic Plans and Town Centre Plans

Community boards may develop a strategic plan identifying priorities for the improvement of their community. The plan may include Council and non-Council related matters.

6. Responding to Operational Matters and Identifying Unplanned Works

If matters arise during the year in urban reserves or with urban amenities that need attention, the community board chair can identify these to Council officers. Where they are minor matters community board members should contact "Get it sorted" on the Council website.

For more significant issues that may require additional spending the community board should discuss the matter and agree at a meeting that the matter be referred to Council staff or Council (if appropriate). Council and/or staff will consider how the request can be balanced with other priorities or demands identified across the district and if there is sufficient budget to get the work done.

7. Civil Defence Emergency Management

Although there is no formal role for community boards in an emergency event, community board members may have useful knowledge about their community and existing networks, and may also be able to respond as individuals (if available) in the case of a natural disaster. If community boards choose to take an active role with regards to building resilience and preparedness in the community, community boards need to work alongside the Wellington Region Emergency Management Office (WREMO) to assist.

APPENDIX THREE – COMMUNITY BOARDS WORKING WITH COMMUNITY GROUPS

1. Working with Community Groups

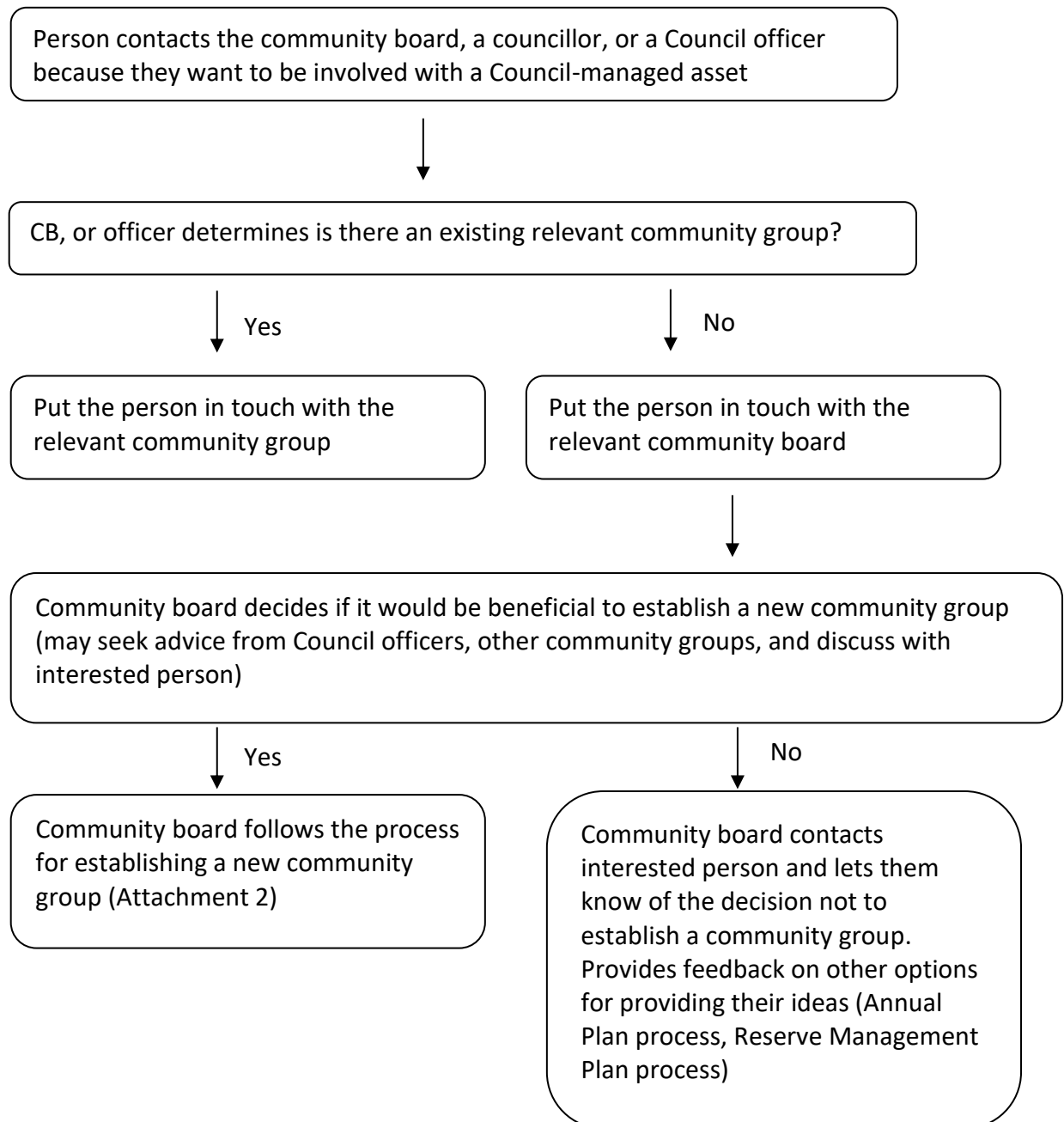
Below are some suggestions on how community boards and community groups can effectively work together. Generally, these suggestions relate to reserves and facilities owned and managed by the Council.

There are lots of people with enthusiasm, energy, and interest in Council reserves and amenities. Unclear working relationships can cause frustrations for community groups, elected representatives, and council officers.

Attachment 1 shows how people can make the most of the energy and enthusiasm of volunteers within the structure and requirements of local government. The steps are explained in more detail below.

Attachment 2 provides a basic term of reference for the community group and memorandum of understanding between the community group and the community board.

ATTACHMENT ONE – PROCESS FOR A PERSON WHO WANTS TO BE INVOLVED WITH A COUNCIL MANAGED ASSET



ATTACHMENT TWO – ESTABLISHING A NEW COMMUNITY GROUP OR CONSOLIDATING EXISTING COMMUNITY GROUPS

Once a community board has decided that a community group should be established for a Council-managed asset they should work through this form to make sure the key issues have been addressed. This form serves as a basic term of reference for the community group and memorandum of understanding between the community group and the community board. This copy of the form includes instructions for filling it in (shaded). A blank copy follows.

Name:	For consistency and to avoid any confusion, groups will be called “Friends of” or “.....working group” or “.....community group”. The term subcommittee, advisory committee or committee will be avoided.
Purpose:	Explain in a few sentences. It may include advocacy, engagement, on-the-ground works, expertise. Perhaps refer back to the community board’s strategic plan or specific reserve management or development plans. For example – To support the implementation of the Park development plan and
Point of contact:	Name, email address, postal address
The point of contact will:	<ul style="list-style-type: none"> - work with the community board and members of the community group to identify priorities for the community group for the coming year - provide a written update to the community board on progress on priorities at least once during and at the end of the year - provide feedback to the community board prior to the Annual Plan process - Welcome other members of the community to be part of the community group - Let members of the group know where responsibility for decision-making in relation to different projects. [For example there are some decisions that need to be made by Council, others that have been delegated to community boards, and some decisions that can be made by Council officers. It is important that these requirements are understood and implemented].
The Community Board will:	<ul style="list-style-type: none"> - Seek the views of the community group when preparing a strategic plan - Seek feedback from the community group prior to preparing their submission as part of the Annual Plan process - Maintain an overview of the work of the community group to ensure it is aligned with the community board and Council’s strategic and operational objectives. [This does not mean CB members will need to have a permanent representative on the group or attend every working bee] - Provide advice and guidance to the group about Council processes, delegated responsibilities, and any other relevant requirements. [Community board members will direct the community group to or will seek advice from staff for answers to any operational requirements]

Review:	This agreement will be reviewed every two years to ensure it continues to be relevant and it is up to date.
Signed on behalf of the community group:	
Signed on behalf of the Community Board:	

ESTABLISHING A NEW COMMUNITY GROUP OR CONSOLIDATING EXISTING COMMUNITY GROUPS FORM

Name:	
Purpose:	
Point of contact:	
The point of contact will:	
The Community Board will:	
Review:	
Signed on behalf of the community group:	
Signed on behalf of the Community Board:	