

SOUTH WAIRARAPA DISTRICT COUNCIL

31 JULY 2013

AGENDA ITEM C5

DRAFT COASTAL RESERVES MANAGEMENT AND DEVELOPMENT PLANS – FINAL APPROVAL

Purpose of Report

To obtain approval for the Management and Development Plans for the district's coastal reserves.

Recommendations

Officers recommend that the Council:

1. *Receive the information.*
2. *Approve the Management and Development Plans for the Coastal Reserves as detailed in Appendix 1 and section 2.2 of this report.*

1. Background

Councils are required under the Reserves Act 1978 to review their Reserve Management Plans. In undertaking a review of the Rural Reserves Management Plan, for clarity officers opted to split this management plan into two separate plans - Coastal Reserves and Rural Reserves. The district's coastal reserves are defined as those within the Coastal Environment Management Area as defined by the Wairarapa Combined District Plan. These coastal reserves are popular destinations for tourists and locals due to their remote and scenic locations. Four of the coastal reserves (south Tora, North Tora, Te Awaiti and Ngawi) contain designated camping areas that are due for some minor upgrades. The proposed low-key improvements would make the camping areas more attractive and useable for visitors, as well as help focus and offset the impact of increased tourism to the areas.

The South Wairarapa's coastal reserves run from Lake Ferry in the south western part of the district, around Cape Palliser and to Glendhu in the east. There are a variety of different reserve classifications including recreation, esplanade, utility, drainage, stock, road and even some historic ferry reserves, all of which need to be covered by a straightforward management tool that includes overarching objectives and policies for all reserves, to specific rules for the highly used individual reserves.

Officers prepared a Draft Management and Draft Development Plan (with the help of Landscape Architects at Environmental Challenge) to reflect the needs of the community and visitors, and to identify actions that can be easily translated into on the ground works.

2. Discussion

2.1 Feedback on the draft plans

Initial community consultation was approved by Council and was undertaken on 30 January 2013 with submissions open until 3 April 2013. The draft documents were available on the Council website, and hard copies were available at the Council office and all district libraries. Key stakeholders received individual copies of the plans.

In total, thirty-three (33) submissions were received, generally supporting the plans. The majority of submitters had similar concerns and suggestions, particularly around removing fire pits from the development plans, the need for regular rubbish removal during peak periods, and the importance of toilets in high use reserves. Many submitters took the opportunity to discuss the Council's intention to lease the Sandy Bay boat launching facility (which has not been finalised at the writing of this report). Any lease of Sandy Bay would be covered by its lease agreement and not the Coastal Reserve Management Plan. However, it was logical to hear people's thoughts on Sandy Bay in case they had any bearing on the Coastal Reserves Management and Development Plans.

Four (4) submitters spoke to their submissions at a hearing on 4 July 2013. As a result of the hearing and consideration of all of the written submissions and officer recommendations, the Hearing Panel has recommended that the Council adopt the Draft Coastal Reserves Management and Development Plans with changes, and subject to the Camping in Coastal Areas Bylaw 2009 being amended to support and reflect those changes. A summary of the submissions and the subsequent deliberation decisions for each can be found in Appendix 1.

2.2 Recommended changes to the draft plans

The Hearing Panel considered the draft plans and the submissions and recommended some changes as follows:

1. Changes listed in the "Deliberation Decision" column of Appendix 1 "Summary of Submissions and Deliberation Decisions."
2. Additional changes as a result of deliberations:
 - a. Refer to the use of the "Wairarapa Coastal Strategy 2004" in the Reserve Management Plan.
 - b. The Reserve Management and Development Plans must reflect Council's minor changes to the Camping in Coastal Areas Bylaw 2009, namely reducing the approved camping area at South Tora (Appendix 2) and adding the Ngawi surf breaks area (Lot 2 DP 70767) as another approved camping area (Appendix 3).

- c. Include in an appropriate section of the General Reserve Objectives and Policies section of the Reserve Management Plan that "there will be no planting in Coastal Reserves without Council approval."
- d. Ensure "natural processes" are clarified in the Reserve Management Plan as including but not limited to "coastal erosion, accretion, plant growth and similar."
- e. Change the typo "Mangatoetoe" to "Whatarangi" on page 48 of the Draft Management Plan.
- f. Add the Ngawi surf breaks camping area to the Reserve Management Plan, including maps.
- g. Ensure all tables of contents and page numbers are corrected once all other changes have been made to the plans.

Changes approved by the Council will be incorporated into the Draft Management and Development Plans to create the final Coastal Reserves Management and Development Plans.

3. Conclusion

In general the review process for the Draft Coastal Reserves Plans was successful in term of engaging with the community, and it is noted that the majority of the recommended changes reflect requests from the submitters. The approval of the plans by Council will enable officers to prepare a work plan to begin implementing the development plan as resources allow.

4. Appendices

Appendix 1 - Summary of Submissions and Deliberation Decisions on the Draft Coastal Reserves Management and Development Plans.

Appendix 2 – Proposed Reduced Camping Area at South Tora Reserve.

Appendix 3 – Proposed Additional Camping Area at the Ngawi Surf Breaks (Lot 2 DP 70767).

Contact Officer: Jen Olson, Resource Management Officer

Reviewed by: Mark Allingham, Group Manager Infrastructure and Services

Appendix 1 – Summary of Submissions and Deliberation Decisions

**SOUTH WAIRARAPA DISTRICT COUNCIL
DRAFT COASTAL RESERVES MANAGEMENT & DEVELOPMENT PLAN REVIEW 2013
SUMMARY OF SUBMISSIONS AND DELIBERATION DECISIONS**

| No | First Name | Surname | Organisation | Summary | Deliberation Decision |
|----|------------|---------|---------------------------------|---|--|
| 1 | Bronwyn | Johnson | SWDC Environmental Health | <p>Recommendations for Toilet facilities: Approve providing toilet facilities for North Tora; Upgrade South Tora toilets so that the door is self-closing and screening is provided for privacy and protection from the elements; Maintain and regularly clean the toilets. Daily cleaning during the peak holiday periods Dec-January early Feb should continue. Refuse recommendations: Provide a secure enclosure for the existing bins that still allows access for waste collection; Refuse bins for camping areas should only be provided during the peak holiday period. Suggest removing fire pits.</p> | <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods. Agree to make toilet doors self-closing.</p> |

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| 2 | Daniel | Riddiford | Te Awaiti Station Partnership | <p>(Late) Oppose proposal. 1. Reserve status of land at mouth of Oterei River should be publicly rescinded. 1.1. Considers the Te Awaiti reserve land still belongs to Riddiford family. 1.2. Considers that reserve land was illegally gazetted and no compensation paid. Prepared to consider allowing public use for coastal access and day picnicking. 1.3. Considers the boundary line between Te Awaiti Station and the reserve as defined by MWH in 2007 is incorrect. 2. The Council did not introduce the 1994 Model General Bylaws to satisfy the 1994 Deed of Management between DTS Riddiford and SWDC in regard to the esplanade reserve (sec1.3, number 21) in the Draft Management Plan). 3. Suggest a fee for camping areas and camper registration to reduce illegal fishing. 4. Considers there should be no camping at Te Awaiti reserve. 4.1-4.3 No camping under S6 of the RMA 1991 and under the GWRC Wairarapa Coastal Strategy. 4.4 Risk to campers from tsunami and river flooding. 4.5 In summer Te Awaiti lagoon becomes sulphurous in smell and a health hazard. 4.6 No consideration or respect to Te Awaiti Native Reserve across the Te Awaiti Bay. 4.7 Camping can lead to illegal paua fishing, considers SWDC offers excuses about illegal fishing and no enforcement. 4.8 Suggest instead of camping at Te Awaiti reserve, Council look into developing Keith Donald's property as a camping area, 500m up Tora road from the coast. 5. No dogs allowed at Te Awaiti Reserve as they spread sheep measles. 6. Support native tree planting and suggest it is protected with an electric fence. 7. Note misspelling of Oterei River in plans.</p> | <p>There is no doubt that Section 299 Awhea District is owned by the South Wairarapa District Council. Council will not entertain any claims over this reserve land.</p> <p>The Council is now in compliance with the 1994 Deed of Management and will write to Mr Riddiford to confirm.</p> <p>Agree to consider a fee scheme for camping areas.</p> <p>Decline request to delete camping area at Te Awaiti Reserve.</p> <p>Decline request to consider alternate camping area on Donald property.</p> <p>Note that Council has no jurisdiction in relation to fishing.</p> <p>Confirm that dogs are not allowed in camping areas.</p> <p>Council to contact GRWC for plant species and planting advice.</p> <p>Spelling errors will be addressed in the final version of the management plan.</p> |

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| 3 | Ed | Holter | | <p>1. Considers that removing all rubbish bins would be short sighted as 99% of people will not remove their rubbish. Locals pick up litter after most weekends even when bins are provided. Rubbish bins are a must. 2. Suggests that providing fire pits will encourage visitors to light fires. Asks who will police illegal fires- Tora rural fire volunteers have been abused after asking campers to put fires out. Fire pits will become ponds during flooding events. Suggests campers in the past have put fires out when ranger requests it, just to light fires again 10 minutes later. 3. Approves of the overall presentation of the plan.</p> | <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods.</p> |
| 4 | Christopher & Jennifer | Bargh | Greentops | <p>Agree with the proposed road formation within Te Awaiti. Disagree with the bridge idea as there is no need and a big sea would wash it away. The reserve can be submerged in 600mm sea/river water in a flood, about once every 5-10 years. Suggest short native plantings are used so views from the road are not restricted, and if trees are planted have a 3 wire electric fence (un powered) to protect from grazing cattle. Need larger, lidded rubbish bins or a platform for smaller bins. The site needs three stoney areas for cooking on either side of the dividing drain. Thinks one week maximum stay is sufficient so more people can stay there during peak periods. Agree with no dogs.</p> | <p>Agree to delete bridge from Te Awaiti plans.</p> <p>Agree to lidded rubbish bins during peak periods.</p> <p>Decline request to change maximum stay periods for camping areas.</p> |

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| 5 | Graeme | Scarr | | <p>Agree with upgrading the camping areas. Propose also to plant larger trees (pohutukawa) to provide shade, shelter and privacy from surrounding baches (like Te Awaiti). The toilet block at North Tora should be a priority for this campsite. Suggest a toilet at the Sandy Bay boat ramp and at the surfing area outside of Ngawi. We should enhance and promote the use of these areas, it is great to see the Council encouraging access to the sea.</p> | <p>The N Tora work schedule will be re-ordered to prioritise a toilet.</p> <p>Agree to a new toilet at the Ngawi surf breaks (Lot 2 DP 70767).</p> <p>Council resolved to make part of Lot 2 DP 70767 a camping area and will make that minor change to the Camping in Coastal Areas Bylaw 2009.</p> <p>Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement.</p> |
| 6 | Doug | Harris | | <p>Consider that the management of the reserves lack sufficient resources, specifically a Ranger should be employed for additional times of high use, notably all long weekends of the year. Easter had approximately 1000 visitors to the Tora/Te Awaiti coast but there was no presence from Council. Noted instances of illegal fires and illegal camping during the Easter weekend. Tried to get council to help with enforcement but to no avail. It appears that Council has no interest or provision to deal with these situations outside of the 'holiday' season. Request that a Ranger has a coastal presence from Labour Weekend through Queens Birthday Weekend, and that someone can respond to concerns outside of the scheduled times.</p> | <p>Note that Council has advertised for a casual Bylaw Officer to cover the coastal camping areas during peak periods, including Labour Weekend and Easter.</p> |

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| 7 | Johny | Shaw | | Council to be commended for the improvements they have put forward for campers. Suggest the embankment (within Te Awaiti reserve) should be levelled out as it is uncomfortable to park or camp on. Appreciates the firm yet fair ranger, which is exactly what is needed during busy times. Suggest a toilet at Sandy Bay, and one between Whatarangi and Ngawi for the surfers. Would like the Sandy Bay area opened up to camping again as it was a great spot and gave more "eyes" on the sea (safety). Let's make our rugged coast available to everyone. | <p>Agree to replace the toilet at Ngawi surf break (Lot 2 DP 70767).</p> <p>Council resolved to make part of Lot 2 DP 70767 a camping area and will make that minor change to the Camping in Coastal Areas Bylaw 2009.</p> <p>Decline request to level Te Awaiti Reserve.</p> <p>Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement.</p> |
| 8 | Phill | Wishnowsky | Wairarapa Rural Fire District | Does not support installation of fire pits as they give an implied license to light fires irrespective of the fire season. WRFD has been experiencing problems at Te Awaiti that would be exacerbated if fire pits were introduced. Gas BBQs and gas cookers are acceptable. | Agree to delete fire pits. |

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| 9 | Jen | Olson | SWDC | <p>During consultation on this document SWDC entered into discussions about leasing the private Sandy Bay boat launching area. The proposed leased area would not be a reserve but would be managed like one under s38 of the Reserves Act 1977. The most obvious place for policies and rules governing its use would be in the CRMP if the lease agreement is ready in time. Suggest we add a section in the RMP about the Sandy Bay lease area in the Specific Reserves section, and possibly re-name the "Specific Reserves" section to "Specific Reserves and Recreation Areas" to more accurately describe the contents if Sandy Bay is included. If the lease information is not ready, then include in the CRMP a reference to the likelihood that Sandy Bay will be a Council managed launching site.</p> | <p>Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement.</p> <p>If the lease is signed in time for the CRMP to be finalised, agree to include a section in the CRMP describing Sandy Bay as a council managed recreation area, but make it clear that it is managed by its lease agreement.</p> <p>If the lease does not eventuate by the time the CRMP is approved then information about Sandy Bay will not be included in the CRMP.</p> |
| 10 | Pamela | Bruce | | <p>Ensure that rubbish bins placed at the Ngawi camping ground have enough capacity. Large numbers of people dump their rubbish in them on their way back from further around the coast, leading to unsightly and untidy heaps of rubbish. Request a glass recycling bin as well. Totally against fire pits at Ngawi as there is a fire ban for most of the year and the risk of fire in such a windy, dry location is high. Fire pits would be more of a nuisance than they are worth.</p> | <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods.</p> |

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| 11 | Maxwell | Bruce | | <p>Thinks there are some good ideas in the development plan, particularly at Ngawi. However introducing board walks is sadly negated by the unusual introduction of fire pits. Family members have spent time fighting a dangerous fire over Waitangi Day near the Lighthouse. Consider most people visiting Ngawi would be enjoying other activities and would not have time to sit around a campfire. Questions the kind of people that fire pits would attract - possibly the opposite to those who now come to Ngawi for the real benefits of recreation.</p> | <p>Agree to delete fire pits.</p> |

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| 12 | Jonathan | Streat | Greater Wellington Regional Council | <p>Generally in support of the plans and offer assistance with incorporating detail about biodiversity values into the plan's descriptions and policies. Recommend that</p> <p>1. The general objectives and policies from section 4 be shifted to part of the Vision and Primary Objectives in chapter 1 so it is clear that all reserves (specific and bundled) are guided by the general policies. 2. The plan should identify indigenous biodiversity values in coastal areas and provide direction on how these values should be managed. In particular, a section on biodiversity values be included in site descriptions for all specific reserves (see Appendix I of the submission). 3. That suggested amendments are incorporated into the final plan. Many of the reserves contain rare or sensitive habitats and intersect with areas identified by GWRC as Biodiversity Management Areas. 4. Request that that wording of the plan be consistent with the (soon to be operative) Regional Policy Statements for the Wellington Region 2013, particularly policies should refer to "habitats with significant indigenous biodiversity values", and objectives and policies for any reserve should not conflict with biodiversity values (see Appendix II of the submission).</p> | <p>Agree to shift the General Rules & Policies toward the beginning of the Management Plan. Agree to add a section on biodiversity values for each specific reserve, and to amend some wording to better align the document with the new Regional Policy Statement (Wellington Region) 2013.</p> <p>Appendix I: Agree to add proposed biodiversity values information in Appendix I of the submission to the descriptions of bundled reserves where possible.</p> <p>Appendix II: Agree to add amendments with the following changes/exceptions:</p> <p>General Policy 7 Grazing (pg 6/10 of the Appendix) – Policy (iv) "A few for formal grazing agreement/license will may be charged."</p> <p>General Policy 16 Biodiversity (pg 7/10 and 8/10 of the Appendix) – Policy (iii) "Ensure reserves that contain significant indigenous bush...are physically protected where practicable." Policy (viii) "Identify and protect areas of significant indigenous biodiversity values within the reserves where practicable."</p> |

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| | | | | | <p>Specific Reserves 2.1 North Tora (pg 8/10 of the Appendix) – 2.1.4 Development: Toilet is a priority at this site, and dune planting and fencing will follow, but note that less costly alternatives to fencing will be considered where possible.</p> <p>Specific Reserves 2.2 South Tora (pg 8/10 of the Appendix) – 2.2.2 (3) “To preserve and rehabilitate ecosystems as identified by SWDC and GWRC where practicable.”</p> <p>Specific Reserves 2.3 Te Awaiti (pg 8/10 of the Appendix) – 2.3.2 (3) “To preserve and rehabilitate ecosystems as identified by SWDC and GWRC where practicable.” Less costly alternatives to fencing will be considered where possible.</p> <p>Specific Reserves 2.4 Ngawi (pg 9/10 of the Appendix) – Fencing will be included in re-vegetation plans where practicable. Less costly alternatives to fencing will be considered where possible.</p> <p>Bundled Reserves (pg 9/10 of the Appendix) – The “Natural processes” objective will remain unspecified. General Policy 16 will</p> |

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| | | | | | <p>still apply so issues around biodiversity protection, pest control, weed control and similar are covered.</p> |

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| 13 | Ann | Neill | New Zealand Historic Places Trust | Generally support the plans with some amendments. Recommend that in Policy 18, Objective(i) is amended to read "To recognise and protect the historic heritage values... and that Policy(vi) is changed to read "The following activities for where there is a likelihood of encountering archaeological remains will not take place...without prior..." Recommend another policy is added "vii And that for all works listed in policy vi where there is reasonable cause to suspect that archaeological remains may be damaged, modified or destroyed by any activity then an archaeological authority is required from the NZHPT under the Historic Places Act." Note that Policy (i) states that "Council will identify any cultural and archaeological sites..." and recommend that an archaeological and cultural heritage survey is conducted, and should be done in collaboration with local Iwi. Recommend that maps attached to the submission showing known archaeological sites are used to overlay maps in the draft plan. A schedule detailing the sites should be attached to the plan. | <p>Agree to amend Policy 18 Objective(i) and Policy(vi) and to add a new Policy(vii) as suggested.</p> <p>Agree to identify archaeological sites and sites of cultural significance in reserves.</p> <p>Cultural heritage survey?</p> <p>Do not agree to attach maps or a schedule of archaeological sites to the Coastal Reserve plans as per Council's current policy regarding the publication of archaeological sites.</p> |
| 14 | Lachlan | McLeod | Ngawi Ratepayers Association | Generally support the plans. Ngawi - Request rubbish bins, toilet facilities and water supply is available or improved. Do not support fire pits as they imply fires are acceptable even during a fire ban. Prefer coin operated gas BBQs. Require rubbish bins and regular collection (photo evidence of piles of rubbish bags appended). Consider rubbish servicing is not unreasonable as the township is already on a collection timetable. Link proposed development with work programmes already initiated by the Association including piping the open drains through the reserve. | <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods.</p> <p>Agree to delete bridge from the Ngawi camping area development plan.</p> <p>Agree to replace the toilet at the surf breaks (Lot 2 DP 70767), and prioritise this over the toilet for N Tora.</p> <p>Council resolved to make part of Lot 2 DP</p> |

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| | | | | <p>The boardwalk would not then be required. Sec 3.5 Mangatoetoe - Support this section. Sec 3.6 Surf Breaks - Priority to upgrade the toilet at the main surf break N of Ngawi with a composting toilet. Consider sec 3.6.3(1) is unreasonable and unrealistic - camping should be allowed on these reserves as surfers stay overnight anyway and that was the impetus for installing the current toilet. Sec 3.7 Ngawi Utility Reserves - Concerned that "natural processes will be left to run their course" and note that these reserves, easements and drains must be proactively managed. Sec 3.8 Whatarangi - Submit that policy 3.8.3(3) is not reasonable as the reserve site already encroaches on the road. Suggest Council proactively maintains and consolidates the coastline to give effect to the Vision and Objective of the plan. Suggest the Whatarangi subdivision intersection sightlines be improved. Policy 06 Signage - Request better coordination between Council, DOC and NZTA in regard to coastal signage, particularly speed limits and road safety. Random and out-dated signs should be improved/maintained/rationalised. Policy 12 Camping - Submit that freedom camping should be allowed on any Council reserve. Policy 13 Refuse & Waste Disposal - Council must provide refuse disposal options as well as recommending visitors pack their rubbish out, otherwise the burden to clean up is placed upon residents. Toilet and refuse facilities must be increased and maintained to reflect increase in visitors. Policy 14 Fire Management - Does not support fire pits or that fires are generally permitted. Fire pits infer that fires</p> | <p>70767 a camping area and will make that minor change to the Camping in Coastal Areas Bylaw 2009.</p> <p>Agree to replace 3.7.3(3) with "Utility reserves will be maintained to working order."</p> <p>Regarding 3.8.3(3) the road will be maintained but there are no plans to do work on the reserve.</p> <p>Agree to rationalise and streamline coastal signs.</p> <p>Freedom camping is not allowed on all reserves as per the Coastal Camping Bylaw 2009.</p> <p>Regarding Policies 17 and 19 - Input from communities is gratefully received to help us with monitoring reserves.</p> <p>Policy 20 - Council services and utilities on the reserves are maintained and upgraded as funds allow.</p> <p>Dogs will not be permitted incamping areas.</p> |

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| | | | | <p>can be lit even when a ban is in place. Suggest fires are permitted on those reserves without coin operated BBQs and when fire bans are not in place. Policy 17 Care of Coastal Environment - Suggest that policy 17(iv) "<i>developing a procedure for responding rapidly should storm damage threaten... existing works</i>" be prioritised. Policy 19 Monitoring - The Association is available to assist with coastal monitoring from Whatarangi to Cape Palliser. This policy requires an amendment to institute a coordination communication and response process. Policy 20 Services & Utilities - Seek assurance that utilities and infrastructure are maintained and improved in response to new technology and to increasing use and demand from visitors. Policy 21 Dogs - Does not support this policy as it is unenforceable. Suggest making it easier for visitors to clean up after dogs within the camping areas.</p> | |

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| 15 | Neil & Leanne | Bramley | Sustainable Seafood NZ Ltd | Generally support the plans. Policy 4 (Commercial Activity Access) - note no reference made to commercial fishing launch sites used on S Tora reserve. This reserve is active for surfing, seaweed picking, recreational and commercial launching, camping, diving and shore exploration. Would like to formalise with a code of enforceable working ethics the right of commercial and recreational fishing access to reserves and launching areas. Code of practice should include bait, fuel and fish storage and disposal. Consider re-listing S Tora reserve as Local Purpose Reserve (Esplanade) like Ngawi. Consider keeping some of the historical commercial fishing accesses on the reserves - good for economy and a point of interest for visitors, not to mention good for Search and Rescue aspect and educating visitors about fishing management. | Commercial fishing is outside the scope of this Management Plan. Council has no jurisdiction over fishing and commercial fishing but grants access to the sea via reserves. Decline request to change the S Tora reserve status. |
| 16 | Neil & Leanne | Bramley | | Generally supports the plans, in particular supports Policies 19 (Monitoring), 16 (Biodiversity Enhancement & Restoration), 17 (Care of the Coastal Environment), 4 (Commercial Activity Access), 2 (Vehicle Access) and 1 (Walking access). Suggest that vehicle access is allowed where there is a proven requirement related to the use of the reserve, and ensure disabled parking and access. Submitter is neutral about stock grazing on reserves - support it to reduce fire hazard but stock should be fenced into specific areas. Clear grazing policies are required as (grazing) has been problematic over the years. Consider adding some policy around out-dated farming practices to protect natural landscape values and safety of drivers accessing remote coastlines. Designated areas clearly marked and user groups clear | Note that vehicles are allowed on reserves under policy #02 to access and use the reserves unless restricted under another policy (#07 and #10). Confirm that any grazing on reserves requires an agreement with SWDC under policy #07. Search and Rescue connections are outside the scope of this management plan. |

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| | | | | <p>on their rights will help minimise the need for man made structures. Request a coastal Search & Rescue aspect built into the policy somehow? E.g. tying SaR in with local fishermen and police, including designated areas, phone contacts, signs. Not exactly sure, but worthy of discussion.</p> | |
| 17 | Ross | Taylor | | <p>Generally support with changes. Ngawi - Finish filling in the three open drains in the reserve, cover and plant grass. Submitter is willing to donate \$2000 toward the development work on the condition that the drains are completed. Boardwalks would not then be needed. If visitors are asked to pack their rubbish out, all of the rubbish bins (in Ngawi) will need to be removed otherwise locals will use them (and why not?!). If Council decides to retain rubbish containers, they must consider a sizeable enough disposal unit. More toilet facilities must be made available. Fire pits are not acceptable as they will create more fire safety problems and broken glass parties. Suggest very little tree planting to maintain visibility for locals (view and safety), and trees don't grow without love.</p> | <p>Agree to continue to pipe and cover the drains at Ngawi camping area.</p> <p>Agree to delete the boardwalk from the Ngawi development plans.</p> <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods.</p> <p>A toilet will be added to the Ngawi camping area development plan.</p> |

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| 18 | Dianne | Clements | | Likes the outlay of Ngawi camping areas, it is a lovely and safe place to stay, doesn't think landscaping is necessary. Suggest eco toilets instead of the existing ones. Some people have mentioned showers but don't think they are necessary. Suggest post and chain near the beach front as some day trippers park very close to the bank. | <p>Comments about post and chain near bank are noted, but preserving views is a priority.</p> <p>A toilet will be added to the Ngawi camping area development plans.</p> |
| 19 | Maori Standing Committee | | SWDC | <p>Members concerned that improvements lead to more visitors and does SWDC have a strategy for dealing with increased tourism? Request the plan is cross referenced with ArchSite to determine if there are any known archaeological sites in the reserves. Obtain NZHPT advice regarding interpretation of midden in Ngawi reserve. Waahi Tapu to be added to policy 18. Suggest signs of significance (historic, cultural, archaeological or waahi tapu) and create and interpretation and identity trail across the coastal area (could be an externally funded MSC project). Talk to Walking Access Commission and land owners suggesting access over private land be granted to allow access to marginal strips and esplanade reserves (ref to areas east of Te Awaiti). Include an emergency exit from reserves should people get caught by high tide or flooding rivers.</p> | <p>NZHPT has provided archaeological site locations, however Council policy is to not identify archaeological sites on public documents. Officers have submitted a report to the MSC to recommend that the policy is changed to make sites publicly known.</p> <p>Officers will get advice from NZHPT about the midden in the Ngawi Reserve.</p> <p>Agree to add waahi tapu to policy 18.</p> <p>Officers will write a report to the 2 September 2013 MSC meeting, recommending that MSC guide an interpretation project linking the coastal reserves.</p> <p>Decline to seek permission from private land owners for walking access to marginal strips.</p> <p>Confirm tsunami signage is already in place at Te Awaiti reserve.</p> |

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| 20 | Ian | Hunter | Tora Rural Fire Force | Oppose provision of fire pits, picnic tables, roads and paths at Tora and Te Awaiti. With 15 years' experience on the Volunteer Fire Force, fire pits encourage the lighting of fires even when restrictions are in place. During fire restrictions and with a ranger people still light illegal fires. Tables and other facilities is a waste of time as both the camping grounds at Tora flood during high rainfall events, creating high maintenance costs for SWDC. The only improvements required for Tora and Te Awaiti are safe water and good toilets, and fence the maram grass at Tora. | <p>Agree to delete fire pits.</p> <p>There are no plans for reserve water supplies at this time.</p> <p>SWDC is working with GWRC to preserve and restore the dunes, which may include fencing.</p> |
| 21 | Patricia & Bill | MacGregor | | Opposes the following items: No provision for toilets at Manurewa Point or Sandy Bay, location of fire pits in flood zone. Agrees that toilets are needed at North Tora Reserve, and suggest coin operated gas BBQs on reserves. Does not think leasing Sandy Bay is a good idea as it is a short term solution. | <p>Consider 3 public toilets sufficient between Tora-Te Awaiti.</p> <p>Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement, not this management plan.</p> <p>Agree to delete fire pits.</p> <p>Approve community groups to install and maintain coin operated bbqs (and other furniture?) with officer approval for design and location.</p> |

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| 22 | Edward & Patricia | Twist | | Received late 12.04.13. Te Awaiti Reserve - Generally support the plans but request that recreational driving (motorbikes, quad bikes and similar) on the reserve is prohibited. Definitely don't want to see quad bikes prohibited as they help people access recreational fishing areas, just concerned about careless, dangerous and nuisance driving. Users will likely police themselves to so other users are kept safe. No dogs in camping areas rule is difficult to police. | <p>Agree to amend Policy #07 to clarify that it refers to <i>recreational driving</i>.</p> <p>Policy #21 states that dogs are allowed in reserves, but not in the designated camping areas as per the Coastal Camping Bylaw 2009.</p> |
| 23 | Peter & Robyn | Taylor | Shadyvale Trust | Regarding Ngawi, fire pits are out of the question as they contribute to rubbish being left behind. The timber boardwalk is not needed, suggest piping the drains and smoothing them over. The existing drains are a lot of work to maintain, including spraying. Request no border planting or big trees as the view is important. Supports the timber barrier design. Rubbish collection is a real issue. 90% of the visitors are not there on Mondays so rubbish can be left out for 2-3 days. Suggest a large rubbish container. A lot of campers ask who do they pay for their stay, and donations could go toward upgrading an efficient sewage scheme. Request that the one lane cattle stop on the Ngawi side of Whatarangi is addressed as it is a visual hazard. | <p>Agree to delete fire pits and to provide lidded rubbish bins during peak periods.</p> <p>Agree to continue to pipe and cover the drains at Ngawi camping area.</p> <p>Agree to delete the boardwalk plans at the Ngawi camping area.</p> <p>Agree to shorter plantings to preserve views.</p> <p>Agree to consider a fee scheme for camping areas.</p> |
| 24 | Chris | Falk | | Requests that the boat launching area at Te Awaiti be graded. | SWDC has agreed in principle to lease the Sandy Bay launching site and grading the Te Awaiti launching site would not be considered as part of the CRMP and CRDP. |

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| 25 | Christopher | Allen | | Submitter has been camping at Te Awaiti for 25 years and note that some upgrades would be wonderful. Concern that a "turn-around" area at the end of the drive would use up too much camping space. Comment that the water supply has a smell and is a health risk, feel it is too contaminated even for washing dishes. Would like water source addressed. | Decline to install running water at camping areas. |
| 26 | Bob, Alastair & Jenny | Boyne | | Support in part, oppose in part. Support freedom camping in South Wairarapa. 1. Request the work schedule for N Tora be changed to reflect its use as a picnic and camping area. Suggest a toilet block first, running water for hand washing, and a solar light. Coin operated gas BBQs next. 2. For S Tora Please ensure areas marked reserve on map pg 21 are correct, submitter believes area on left of marked "camping area" is part of their land. Would like the S Tora designated camping area be restricted to the right hand section of the map on pg 21 as the middle section is less than 3m in width and is likely to fall into the sea at any time. Request the S Tora work schedule is prioritised as follows: Toilet block to include running water for hand washing (hand/foot pump from adjacent stream) and a solar light. Coin operated gas BBQs next. 3. Regarding Manurewa point, request a toilet/hand wash is reinstated there as it is a popular area for day trippers. 4. Concerned that firepits will encourage campers to burn fencing material unless council provides firewood. Suggest only one in the S Tora reserve, not two, if they must be built. 5. Oppose the use of ratepayers funds to lease land at Sandy Bay when there are three boat launching areas along the Tora-Te Awaiti coast on | <p>Agree to change the N Tora work schedule to install a toilet first.</p> <p>Decline to install running water or solar lights at camping areas.</p> <p>Approve community groups to install and maintain coin operated bbqs (and other furniture?) with officer approval for design and location.</p> <p>Council resolved to reduce camping area at S Tora to the northern end, including making minor changes to the Camping in Coastal Areas Bylaw 2009.</p> <p>Decline request for a toilet at Manurewa Point.</p> <p>Agree to delete fire pits.</p> <p>Concern about ratepayers funding the Sandy Bay lease is noted, and officers comment that the existing launching areas are only</p> |

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| | | | | reserve land. | useable by those with tractors, not utes/trailers. |
| 27 | Bob & Jenny | Tosswill | | Support the proposal as outlined. Urge the SWDC to ensure safe and public boat launching facilities at Sandy Bay. Submitters are keen boaties and have seen the increase in boat usage in the area and appreciate the need for safe access to the sea. | Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement, not this management plan. |

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| 28 | Alexander | Webster | | <p>Te Awaiti Reserve: Support camping at Te Awaiti reserve but concerned about flooding. Cannot see the point of Council installing facilities if they will be damaged or destroyed. The proposed bridge seems problematic as campers could get cut off during a flood or if the bridge is washed away. Suggest a culvert should be installed on higher ground closer to the bank. The rear of the site is often wet throughout the year from hill runoff but offers the best camping shelter. Suggest building this up with fill for a higher and drier area for campers. North Tora Reserve: The lowest level of this site floods and fills with silt. Any installations should take this into account and be raised or on the higher levels. Consider that the proposed picnic area will be affected by dust from the road. Suggest planting from bridge to reserve entrance to help with dust problems. South Tora Reserve: Dust from road is an issue here.</p> | <p>Note that tsunami warning signs are posted at Te Awaiti Reserve.</p> <p>Agree to delete bridge from Te Awaiti plans.</p> <p>Decline request to build up the rear of the site, but note that particular plantings are chosen specifically to absorb water in boggy areas at Te Awaiti and N Tora.</p> <p>Agree to delete fire pits.</p> <p>Decline request for additional plantings from the bridge to N Tora Reserve. Note that dust is hard to avoid in rural areas.</p> |

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| 29 | Butch | Carrington | Pukemanu Boating & Fishing Club | <p>The Pukemanu Boating and Fishing Club Inc (PBFC) considers that as per the Wairarapa Coastal Strategy 2004 there is an increasing demand for public boat access on the Wairarapa coast. The submitter surveyed users of the (private) Sandy Bay launching area and reported approximately 725 known launchings from the site in the 12 months ending 25 March 2013. PBFC points out that the reserves have some existing boat launching spots but they are not adequate for recreational fishermen due to deep sand and exposure to swells. The PBFC inspected launch sites along the coast and came to the conclusion that the two best sites are at Manurewa Point or Sandy Bay, suggesting \$250,000 to bring Manurewa to a useable state (including breakwaters, ramp, toilets, access control). The submitter has urged Council to lease Sandy Bay, but considers Manurewa would be the most attractive option as it is already Council owned land, offering the security that leased land would not. A user-pays arrangement would cover maintenance of the site and a well-kept site would increase the value and amenity of nearby unsold sections.</p> | <p>Council resolved that councillors will meet with the PBFC and their engineer at Maurewa Point to investigate possible future permanent boat launching facilities. Note that as an ecologically sensitive area, DOC and GWRC would need to be consulted in regard to any proposals.</p> <p>Note that any development or maintenance at Sandy Bay is dependent upon the finalised lease agreement, not this management plan.</p> |

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| 30 | Allan | Cox | | <p>Would prefer to have eco toilets than the existing ones, though they are well maintained. Suggest installing an iron maiden and each van could contribute \$5. No need for a fence along the beach front. Thinks 21 days is too long, 7 would be sufficient. Appreciate that camping is available at Ngawi.</p> | <p>Council to consider a donation-based camping scheme.</p> <p>Decline request for shortened camping stays. Maximum stay periods are covered in the "Camping in Coastal Areas Bylaw".</p> |

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| 31 | Frank | Cornelissen | Martinborough TOP 10 Holiday Park | Support a balance of designated camping areas for responsible campers in the district. Submitter refers TOP 10 visitors to the coastal camping areas. | |

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| 32 | Geoff | Doring | Forest & Bird | Regarding Policy 16(i) request eco-sourced plants are used. In regard to Policy 17 suggest native plants for dune regeneration such as pinago and spinifex. | Noted. Council will liaise with GWRC for plant selection. |
| 33 | Kathryn | Lacey | PowerCo | Generally supports the draft plans and requests the following amendments to protect asset maintenance, allow for installation of new infrastructure, vegetation management and to protect electricity assets from adverse effects of reserve development. Request the following amendments: Policy 9(i) "Ensure that the existing network utility and services infrastructure can <u>continue to operate...</u> " Policy 9 Objective "...public health, safety, <u>wellbeing</u> and convenience..." Add Policy 9(iii) " <u>Allow the location of new network u tilities in a coastal reserve where the route selection process has deemed this to be the more</u> | Agree to all amendments except the proposed 9(iii). Decline request to add Policy 9(iii) allowing new network utilities under the Coastal Reserves Management Plan. Decisions on adding new network utilities to coastal reserves would be covered by the District Plan and by Council resolution. |

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| | | | | <p><u>appropriate location, taking into account the archaeological, cultural, geological, and ecological and landscape values of the reserves.</u>" Add Policy 9(iv) <u>"Allow network utility operators to remove or trim vegetation in cases of emergency and in order to maintain a reliable and secure supply of electricity."</u> Policy 9(v) <u>"Ensure that all trees and vegetation planted near electricity lines are selected and/or monitored to comply (including when maturity is reached) with the Electrical (Hazards from Trees) Regulations 2003."</u> Policy 9(vi) <u>"Ensure that national standards regulating safe separation distances from network utilities for activities and developments are complied with in any reserve."</u> Remove Policy #20 as it is a duplication of Policy #9.</p> | |

Appendix 2 - Proposed Reduced Camping Area at South Tora Reserve



**Appendix 3 - Proposed
Additional Camping Area at
the Ngawi Surf Breaks (Lot 2
DP 70767)**

Ngawi Surf Break Reserve - Lot 2 DP 70767

