



**SOUTH WAIRARAPA
DISTRICT COUNCIL**

Kia Reretahi Tātau

AGENDA

Strategy Working Committee Deliberations on Cape Palliser Paper Road – Proposed Bylaw

Wednesday, 24 September 2025

I hereby give notice that a Strategy Working Committee Meeting will be held on:

Date: Wednesday, 24 September 2025

Time: 11:30 am

**Location: Supper Room, Waihinga Centre, Texas Street
Martinborough**

**Janice Smith
Chief Executive Officer**

Order Of Business

1	Karakia Timatanga – Opening	4
2	Apologies	4
3	Conflicts of Interest	4
4	Acknowledgements and Tributes.....	4
5	Confirmation of Minutes	5
5.1	Minutes of the Strategy Working Committee Meeting held on 3 September 2025.....	6
5.2	Minutes of the Strategy Working Committee Meeting held on 4 September 2025.....	14
5.3	Minutes of the Strategy Working Committee Meeting held on 10 September 2025.....	23
6	Decision Reports from Chief Executive and Staff	35
6.1	Cape Palliser Paper Road - Proposed Bylaw.....	35
7	Karakia Whakamutunga – Closing.....	54

1 KARAKIA TIMATANGA – OPENING

Kia hora te marino
Kia whakapapa pounamu te moana
Hei huarahi mā tātou i te rangi nei
Aroha atu, aroha mai
Tātou i ā tātou katoa
Hui ē! Tāiki ē!

May peace be widespread
May the seas be like greenstone
A pathway for us all this day
Let us show respect for each other
For one another
Bind us all together!

2 APOLOGIES**3 CONFLICTS OF INTEREST****4 ACKNOWLEDGEMENTS AND TRIBUTES**

5 CONFIRMATION OF MINUTES

5.1 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 3 SEPTEMBER 2025

Author: Amy Andersen, Lead Advisor, Democracy and Committees

Authoriser: Janice Smith, Chief Executive Officer

File Number:

RECOMMENDATIONS

1. That the minutes of the Strategy Working Committee meeting held on 3 September 2025 are confirmed as a true and correct record.

APPENDICES

Appendix 1 Minutes of the Strategy Working Committee Meeting held on 3 September 2025

**MINUTES OF SOUTH WAIRARAPA DISTRICT COUNCIL
STRATEGY WORKING COMMITTEE
HEARINGS ON THE PAPER ROAD – BYLAW (DAY 1)
HELD AT THE SUPPER ROOM, WAHINGA CENTRE, TEXAS STREET, MARTINBOROUGH
ON WEDNESDAY, 3 SEPTEMBER 2025 AT 9:00 AM**

PRESENT: Deputy Mayor Melissa Sadler-Futter (Chair), Cr Alistair Plimmer, Cr Aaron Woodcock, Cr Aidan Ellims, Cr Martin Bosley, Cr Colin Olds, Mayor Martin Connolly (from 9:07am), Cr Pip Maynard, Cr Kaye McAulay and Ms Violet Edwards (from 10:03am to 10:43am).

IN ATTENDANCE: Janice Smith (Chief Executive Officer), Jess Hughes (Principal Advisor, Legal), Narida Hooper (Pou Māori), Shanin Brider (Advisor, Community Governance), Danielle Armstrong (EA to the Mayor and CE), Alex Pigou (Manager, Communications) and Amy Andersen (Lead Advisor, Democracy & Committees).

SUBMITTERS: As per agenda item 4.

CONDUCT OF BUSINESS: This meeting was held in the Supper Room, Waihinga Centre, Texas Street, Martinborough and via audio-visual conference. This meeting was live-streamed is available to view on our YouTube channel. The meeting was held in public under the above provisions from 9:01am to 3:44pm except where expressly noted.

OPEN SECTION

1 KARAKIA TIMATANGA – OPENING

All in attendance opened the meeting.

2 APOLOGIES

2.1 APOLOGIES

COMMITTEE RESOLUTION SWC2025/131

Moved: Cr A Ellims

Seconded: Cr A Woodcock

The Strategy Working Committee resolved to accept apologies from Ms Edwards; and from Mayor Connolly for late arrival.

CARRIED

3 CONFLICTS OF INTEREST

Cr Plimmer declared a conflict in relation to any deliberations and adoption of a bylaw due to his position as a Justice of the Peace. Noted he would listen to and be present for hearings, but will not be involved in the decision-making process.

4 SUBMISSION HEARINGS ON THE PAPER ROAD BYLAW

1. Leighton Hale, submission #1 – Supports the bylaw; outlined his concerns about the misuse of the land and abuse that people in the area had received over the years, including poaching and 4 wheel drive vehicles, noting efforts had been made to educate and speak to people.

Mayor Connelly arrived at 9:07am.

2. Allan Blithe, submission #41 (via Teams)– Opposed to the bylaw; noted his concerns regarding legal processes, lack of previous action by Council and tourism. Would like to see a more collaborative approach, as well as signage and maps, with boundaries being better defined and marked.
3. Ian Cardno, submission #1610– Opposed to the bylaw; noted his concerns about restricting access to coast and the legality of closing the road, emergency access routes, transparency of governance, advancing education/infrastructure and taking a multi-pronged approach to planning.
4. Matthew Bismark, submission #1635 – Opposed to the bylaw; outlined concerns regarding the benefits to those currently using the area for hunting, mountaineering, the legality of the action to close the road, Council’s liability to legal action and the cost to ratepayers. Mr Bismark asked Council to withdraw the bylaw, to work with interested groups and stakeholders to develop a different plan.
5. Scott Williams, submission #289 – Opposed to the bylaw; explained his love of the outdoors and being able to access to the area for family activities and asked Council to explore all reasonable options before closure of the road, suggesting steps to protect the area including fencing off key areas, planting initiatives, restricting 4 wheel drive vehicles at certain times.
6. Brieh Williams, submission #333 – Opposed to the bylaw, spoke about experiences of camping in the area and memories created during her time there with her family.
7. John Priest, submission #1714 – Opposed to the bylaw. This submission was read aloud by the Deputy Mayor in Mr Priest’s absence. Key concerns were related to impacts on businesses.
8. Ian Hutchings, Cross Country Vehicle Club, submission #3507 – Opposed to the bylaw; noted that the club had concerns about the process which had led to the bylaw and sought a more collaborative approach to maintain the land. The club does not agree with Council’s approach and interpretation of legislation; they asked the Council to pause and review the process with external input.

Meeting adjourned at 9:51am.

Meeting resumed 10:03am; Ms Edwards present via Teams.

9. Steven Goodfellow submission #203 (via Teams) – Opposed to the bylaw; noted his family had camped and crayfished in the area for generations. Mr Goodfellow believed closure would prevent natural erosion; held concerns for emergency access, signage and enforcement. Asked Council to go back to drawing board.
10. Joe Howells, Aorangi Restoration Trust, submission #319 – Supports the bylaw. Noted that current signage was not helpful and confusing and should be included in further work and push bike access could be worked out with landowners.
11. Felicity Holmes, submission #3091 – Opposed to the bylaw. Noted that Cape Palliser was important to her family for activities such as camping and vehicle access was required for this, noting they had sought permission from land owners in the past and would like access to continue.
12. Brendon Redfern, submission #3092 – Opposed to the bylaw. Noted his company's use of White Rock road for honey business, and personal use of the coastline for diving; the issues with the current road, including narrowness and potential for accidents. Stated that more funding will be needed to fix roading and install signage.
13. Reon Kerr, submission #1208 – Supports the bylaw. Noted Council's obligation to Te Tiriti o Waitangi and Ngati Hinewaka's desire to protect the land, the treatment of whenua and hapū.
14. Darcy Te Rito Tilyard, submission #3439– Supports the bylaw. Noted concerns regarding private property, that the land should be allowed to heal and noting the importance of hapū and land owners' rights - land which has been occupied by their ancestors for many generations.

Meeting adjourned at 10:43am. Ms Edwards left the meeting and did not return.

Meeting resumed at 11:15am.

15. Andrew MacDonald, submission #388 – Opposed to bylaw. Not legally enforceable – goal to rush across the line, only emergency access. Opposes a blanket ban, public safety, asked the Council to start again with another consultation after election. Spoken to Haami.
16. Raymond Ford supported by Sophie Tucker, submission #3131– Federated Mountain Clubs of NZ – Opposed to the bylaw. Questioned Council's legal power to restrict non-motorised access along an unformed legal road and suggested ways to resolve issues as set out in their submission. Members requested copy of the relationship agreement between Department of Conservation and Rangitāne Tū Mai Rā Trust in relation to the Ngāpotiki Scenic Reserve (Stonewall Scenic Reserve)..(Received and sent to members 05/09/2025)

17. Stuart Campbell, submission #541 – Opposed to the bylaw. Noted he was in favour of maintaining access for 4 wheel drive vehicles. Suggested fencing to key areas to protect the land and public access should be retained for public interests and access in an emergency. Did not believe the alternatives were realistic for access to the coastline.

Meeting adjourned at 11:35am.

Meeting resumed at 12:30pm.

18. Kim Hayes, submission #1993 – Opposed to the bylaw. Shared experiences of Cape Palliser and noted that the majority of people don't know the boundaries for the paper road. Held concerns about being able to access the area without a vehicle. Would like to see the community come together to sort out the issues, noting there are people ready to help with fencing, ruts and making the boundaries clearer. Locals respect the area and let landowners know about the issue. Signage needs to be clear.
19. Mhirangi Hollings – Rangitāne o Wairarapa Inc, submission #3539 – Supports the bylaw. Noted support for Ngati Hinewaka and their whenua. Agreed with the rest period of three years, to preserve the land for the future, and tangata whenua / Council working together to create balance and tikanga. Also noted similar bylaws around the country, which have been co-designed. Referenced the Stone Wall Reserve created by the Department of Conservation and their, relationship agreement – noted Ms Hollings will check with her team to confirm whether it's in place.
20. Owen Cox, submission #1965– Kapiti Coast Tramping Club. Opposed to the bylaw. Noted use of the land for camping, walking access, park beyond Stone Wall. Shared his concerns about the extent of the bylaw, enforcement and marking of the route.
21. Paul Jonson, submission #79 – Opposed to the bylaw. Noted the issues with access could be restricted by land owners. As per his submission, spoke about alternatives rather than full closure, included gated access.
22. Dylan Cliff, submission #2063 – Opposed to the bylaw. Highlighted issues with overuse and 4 wheel drive vehicles on the road. Shared concerns regarding access for hikers, enforcement and ways to alleviate issues.
23. Haami Te Whaiti - Mātakitaki-a-Kupe Trust, submission #3254– Supports the bylaw. Thanked staff for their work on the proposal and presented further background / history regarding the paper road and previous efforts to protect the land; provided members with a presentation showing maps and highlighting the key areas to note regarding the issues, access, sites of significance (e.g. burial sites) and goals for preservation of the land. Mr Te Whaiti also stated there needed to be a survey of the land to mark clear boundaries.

24. Haami Te Whaiti, Ngāti Hinewaka me ōna Hapū Karanga Trust, submission# 678 – As above.
25. Memory Te Whaiti, submission #622 – In support of the bylaw. Should be a boundary to protect whenua. Access to whenua and entitlement, whakapapa to the land. Why should others be crossing land they own to get to camping sites.
26. Herenga ā Nuku, Ange van Der Lan, submission #3454 – Opposed to the bylaw. Noted concerns were the legality's of the proposed bylaw, environmental protection (that the bylaw wasn't the appropriate measure for this), and prevention of road use to walkers and cyclists. Despite opposition, they commended Council for working with mana whenua on this matter.
27. David Laking, Wellington Boardriders Club, submission #177– Opposed to the bylaw. Representing surfers from around the region, noted that concerns should be focused on 4 wheel drive vehicles. Stated that the club would like Council to focus on compromise and alternatives to closure of the road, and that they were happy to walk to surf sites if required.
28. Graham Loh (via Teams), submission #2231 – Opposed to the bylaw. Noted his concerns about vehicle use and would like to see pedestrians maintain access.
29. William Jago, submission #696 – Opposed to the bylaw – Shared his concerns about the application of legislation and the legality of a road closure, and the powers of Council prohibiting access.
30. Megan Gillies, submissions #3548 – Opposed to the bylaw. Agreed that the land and mana whenua should be respected but does not agree with full road closure was disappointed with Council's proposal and concerned about their legal position in this matter. Request that Council pause this work and start again with further engagement.
31. Mark Jerling, submissions #1171– Opposed to the bylaw. Noted that the Fencing Act covers the issues to erect fences and that obligations were to the public, not landowners. Questioned the legality of the proposed bylaw.
32. Martina Day, submission #1680 – Opposed to the bylaw. Noted that the access to land and preserving land was important, and was of the understanding not all hapū had been consulted during the process. Suggested that the alternatives were not viable and the solutions to issues were fencing and restricting the most destructive means of use.

Meeting adjourned at 2:09pm

Meeting resumed at 2:30pm.

33. William (Bill) Brierley, submission #1686 – Opposed to the bylaw. Suggested that the proper forum for the land owners issues was the Waitangi Tribunal and that Council should find a better

solution for iwi and landowners to address illegal behaviour. Concerns included access for emergencies, road maintenance and finding solutions with all parties, marking roads and use of signage. Suggested limited access for vehicles including 4 wheel drive vehicles.

34. Derek Morrison, submission #3113 (via Teams) – Opposed to the bylaw. Spoke about surfing the Wairarapa coast and respect for the land. Suggested that there could be other ways to stop those who disrespect the area.
35. Brian Pocock, submission #3565– Opposed to the bylaw. Noted solutions including fencing, replanting, revoking all lease agreements with farmers, eradicating pests, maintaining options before implementing a bylaw. Asked Council to stop the process and noted the costs to ratepayers, as well as noting concerns regarding transparency in relation to the consultation process. Stated that the road had already been surveyed in the past.

Meeting adjourned at 2:51pm.

Meeting resumed at 3:00pm.

36. Scott Summerfield, submission #2392 – Supports the bylaw. Noted support for Ngati Hinewaka and staff of the Council throughout the consultation process and shared concern for the protection for sites of significance and Māori-owned land and that the bylaw was an appropriate step forward by Council to ensure this. Also noted Council should be wary of any liabilities and work to improve roading.

Meeting adjourned at 3:09pm.

Meeting resumed at 3:30pm.

37. Gary Hall, submission #3441 – Opposed to the bylaw. Shared concerns about the accuracy of the consultation document, maintenance of the road, issues stemming from stock (wet ground, damage to plants and foliage). Suggested solutions did not include a locked gate and that fencing off the area was the long term solution (estimated \$30k). Queried whether the paper road was going to be repaired.
38. Patrick Morgan, Cycling Action Network (via Teams), submission #1115. Opposed to bylaw. Noted that the response to issues needed to be a proportionate measure and the road was an essential link, supportive of access for bikes and pedestrians.

5. KARAKIA WHAKAMUTUNGA – CLOSING

All in attendance closed the meeting with a karakia.

Meeting closed at 3:44pm.

Confirmed as a true and correct record.

..... (Chair)

..... (Date)

..... (Chief Executive)

..... (Date)

5.2 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 4 SEPTEMBER 2025

Author: Amy Andersen, Lead Advisor, Democracy and Committees

Authoriser: Janice Smith, Chief Executive Officer

File Number:

RECOMMENDATIONS

1. That the minutes of the Strategy Working Committee meeting held on 4 September 2025 are confirmed as a true and correct record.

APPENDICES

Appendix 1 Minutes of the Strategy Working Committee Meeting held on 4 September 2025

**MINUTES OF SOUTH WAIRARAPA DISTRICT COUNCIL
STRATEGY WORKING COMMITTEE
HEARINGS ON THE PAPER ROAD-BYLAW (DAY 2)
HELD AT THE WBS ROOM, GREYTOWN TOWN HALL, 89 MAIN STREET, GREYTOWN
ON THURSDAY, 4 SEPTEMBER 2025 AT 9:00 AM**

- PRESENT:** Deputy Mayor Melissa Sadler-Futter (Chair), Cr Alistair Plimmer, Cr Aaron Woodcock, Cr Aidan Ellims, Cr Martin Bosley, Cr Colin Olds, and Cr Kaye McAulay.
- APOLOGIES:** Cr Pip Maynard and Ms Violet Edwards.
- NOT PRESENT:** Mayor Martin Connelly.
- IN ATTENDANCE:** Janice Smith (Chief Executive Officer), Jess Hughes (Principal Advisor, Legal), Narida Hooper (Pou Māori), Shanin Brider (Advisor, Community Governance) and Amy Andersen (Lead Advisor, Democracy & Committees).
- SUBMITTERS:** As per agenda item 4.
- CONDUCT OF BUSINESS:** This meeting was held in the WBS Room, Greytown Town Hall, 89 Main Street, Greytown and via audio-visual conference. This meeting was live-streamed is available to view on our YouTube channel. The meeting was held in public under the above provisions from 9:00am to 2:37pm except where expressly noted.

OPEN SECTION

1 KARAKIA TIMATANGA – OPENING

All in attendance opened the meeting.

2 APOLOGIES

2.1 APOLOGIES

COMMITTEE RESOLUTION SWC2025/132

Moved: Cr A Woodcock

Seconded: Cr M Bosley

The Strategy Working Committee resolved to accept the apology from Cr Maynard.

CARRIED

2.2 APOLOGIES

COMMITTEE RESOLUTION SWC2025/133

Moved: Cr A Woodcock

Seconded: Cr A Ellims

To accept the apology from Mayor Connelly.

In Favour: Cr A Woodcock, Cr A Ellims and Deputy Mayor M Sadler-Futter

Against: Cr A Plimmer, Cr M Bosley and Cr C Olds

Abstained: Cr K McAulay

The vote being EQUAL the Chair did not cast a vote in favour or against the Motion 3/3 **FAILED**

2.3 APOLOGIES

COMMITTEE RESOLUTION SWC2025/134

Moved: Cr C Olds

Seconded: Cr A Ellims

The Strategy Working Committee resolved to accept the apology from Ms Edwards.

CARRIED

3 CONFLICTS OF INTEREST

As per hearings on day 1, Cr Plimmer declared a conflict in relation to any deliberations and adoption of a bylaw due to his position as a Justice of the Peace. Noted he would listen to and be present for hearings, but will not be involved in the decision-making process.

4 HEARING OF SUBMISSIONS ON THE PAPER ROAD - BYLAW

1. Leanne Bramley, submission #1524 – Opposed to the bylaw. Highlighted the importance of retaining whenua, sharing history, access to nature and the preserving the environment, wetland planting, shared spaces. Supported access for walkers, but no vehicles.
2. Hamish Wilson, Wairarapa 4WD Club, submission #2009 – Opposed to the bylaw. Noted if members of their club were found to be damaging the land, there would be severe consequences for them. The club would like to see public access retained for recreational activities. Noted that the road had the potential to become a historic trail.
3. Derren Pettengell, Wairarapa 4WD Club, submission #2427 – Opposed to the bylaw. Noted the club were part of various activities to support the area including coastal planting, search and rescue, taking kids and elderly to experience special areas. Suggested controlled and managed

access to the coastline (assessments/permits for drivers, such as Central Otago – MOU). Open to further discussion with Council, land owners and would like to help with solutions to ensure the area can be enjoyed for years to come.

4. Trinity Shaw (via Teams), submission #– Opposed to the bylaw. Concerns held about access to land for recreation and enjoyment and that Council should have put signage and fencing in previously, which may have led to users being more respectful. Asked Council to halt the bylaw and have a collective approach to resolving the issues and to forge a long term solution / a strategy to prevent further damage.
5. Leanne Karauna, Ngati Hinewaka, submission #676 – Supports the bylaw. Noted the scattering of ashes on land discussed in submissions yesterday. Provided a presentation which discussed key issues including extensive fire damage to the land in 1990 and fencing (previously said that Council would pay for this - 1934). Asked Council for support to allow the land to heal from damage sustained over time.
6. Stephen Ward, submission #2500– Opposed to the bylaw. Noted disappointment in vehicles damaging the road and stated he had been through a process to close a road previously in a similar state, which ultimately wasn't successful.
7. Sam de Schot, submission # 3295– Opposed to the bylaw. Shared concerns regarding the legality of the bylaw, Council-funded fencing as a solution, maintaining the area, provide better signage and prosecuting those who do not abide by rules. Stated that the suggested alternative routes were not practical. Presented images of the land and illegal grazing of stock.
8. Malcolm Blown, submission #2546 – Opposed to the bylaw. Key concerns were regarding access, noting that the relationship with Ngati Hinewaka relationship was a positive one and highlighted the importance of involvement with the Department of Conservation and hapū.
9. Meri Wichman (via Teams), submission #2741 – Supports the bylaw. Acknowledged hapū and Haami Te Whaiti and noted that the three year limit supports a long term healing of the land following damage by vehicles, causing destruction and vandalism. Suggested solutions in future would include meeting with stakeholders, improving signage, permits for vehicles post three-year restriction. Noted that discussions about this have been held with whanau, not with the Department of Conservation or Council as yet.
10. Nigel Bryce (via Teams), submission #3126– Opposed to the bylaw. Highlighted key considerations, including bylaw process, concerns regarding limited scope and the process applied for road closure. Questioned whether Council has all information required to make a decision, and whether they would consider partial closure.

11. Kevin Crowley, submission #2841– Opposed to the bylaw. Queried what happens after a three-year restriction, acknowledged the current issues. Acknowledged the issues, but stated that a bylaw should be last resort to resolve them. Concerns regarding potential legal action against Council.
12. Ana Te Whaiti (via Teams), submission #3401 – Supports the bylaw. Noted the key purpose of the bylaw was for the protection of wāhi tapu, sites and areas of significance and prioritising the whenua. Highlighted that all stakeholders must be involved and engaged, as well as issues relating to climate change – impacts on the road.
13. Linda Gray (via Teams), submission #3520– Unsure about the bylaw. Noted that Council should be involved, create a pathway to repair or redivert land; the land should be allowed to heal or restrict access in winter months initially, but believes there should be public access for walkers or cyclists, or passes for entry for vehicles (e.g. for individuals with mobility issues).
14. Ian Taylor, submission# 2900 – Opposed to the bylaw. Stated that Council and the Department of Conservation should have maintained the road/area and outlined his use of the area in previous years. Believed that vehicles should not have access, but access for walkers and cyclists would be preferred.

Adjourned at 10:38am.

Resumed at 11:15am.

15. Darryl Carpenter, submission #2987 – Opposed to the bylaw. Spoke about long distance cycling activities and having contact with White Rock station when passing through. Acknowledged Ngati Hinewaka and is happy to have contact with them to do the same. The loss of cycle route would be a shame for him and others, may set a precedent for other paper roads if the bylaw is adopted. Suggested there were alternatives to closure and Council/landowners should work more collaboratively with stakeholders to find a solution.
16. Nathan Stewart (via Teams), submission #881 – Opposed to the bylaw, acknowledged the Ngati Hinewaka. Noted the importance of protecting the land, but the assumption that shutting the gate will solve problem was not correct. Noted use for recreational purposes and taking care of the area whilst there. Queried why haven't boundaries and protections have not been put in place previously in consultation with land owners and that fencing / working with other people and groups would be appropriate.
17. John Middleton, submission #3140 – Opposed to the bylaw. Noted use of the land for recreational purposes with family over many year, and emphasised respect of the land. Acknowledged that 4 wheel drive vehicles are damaging the road, and there are contractors happy to help where needed. Stated that collaboration would be better than division by locking the gate and suggested the use of fencing for boundaries, eco reef to help stop erosion and dual gate for foot/bike and quad traffic.

18. Bruce McCallum, submission #3164 – Opposed to the bylaw. Agreed that it should prevent vehicles, but should include clear signage, fencing and permitting walkers and cyclists. Noted he had obtained a legal opinion which summarised that the current proposal would be unlawful in its current form. Suggested removing prohibition from walkers.
19. Tom McCallum, submission #3234 – Opposed to the bylaw. Cyclist club and business. Protecting environment is part of his business. Economic benefits – rather than banning them make them part of the solution. Exclude motor vehicles, not cyclists and pedestrians. Council and landowners work to ensure the land is protected and preserved. Last group of 8 cyclists went through the route. Accessing currently through White Rock station.
20. Brent Tapp, submission #3235– Opposed to the bylaw. Noted he would like to see access be retained with fencing erected and defined boundaries, that the road is brought back up to standard. Vehicle damage and ruts are not new, use of road has increased and believed that the bylaw was a knee jerk reaction to lock everyone out. Stated there were locals and holiday-goers with resources were happy to work with others to support the project.
21. Richard Murcott, submission #3337 – Opposed to the bylaw. As per presentation, highlighting issues with signage and suggest changes/improvements to support more responsible/educated road use.

Adjourned at 11:56am.

Resumed at 1:00pm

22. Kerry Hayes, submission #3270 – Opposed to the bylaw. Representing Ngawi fire department. Noted that if the gate is shut, FENZ need access to it for emergencies; stated that 90% of the damage to the road is caused by irresponsible 4 wheel drive users, not locals. Shared concerns about consideration for car parking at the lighthouse, as gets very busy there – and if road is fenced, it may need attention to free up some space there. Confirmed that the most recent, significant fire they have been called to was 2021.
23. Justin Hall, NZ Speleological Society, submission #3282 – Opposed to bylaw. Noted use of the area for Caving/canyoning. Stated that NZSS recognise rights of land owners, but rights to access back country across NZ were important. Stated that removing access generally was unreasonable and did not support closure of access, personal risk protection was not the business of Council.
24. Paul Clark submission #3343 – Opposed to bylaw. Noted use of the area for hunting, recreational activities and believes in the right to public access and that the paper road is a public road. Suggested fencing the road to Stone Wall or using concrete marker posts. Also suggested a

camping area with support from the Department of Conservation, engaging with communities and other clubs, e.g deer stalking, tramping clubs etc (public meeting).

25. Brent Reid, submission #3344– Opposed to bylaw. Noted use of the area for hunting and fishing and diving; thankful to iwi regarding access, use of quad bikes for recreational reasons. Did not agree with information regarding damage to flora and fauna. Whilst he agreed the land needs to be respected, ultimately he believes in the right to access the back country.
26. Guujse de Schot, submission #3365– Supports the bylaw. Speaking for Stone Wall Scenic Reserve – noted that contestable funding from Nature Heritage had been received to support the area previously. Stated that the Department of Conservation and the Crown have failed to enforce agreements of no vehicles and they are responsible for the damages.
27. Ray Scott, submission #3395– Has used the area since childhood camping, supports pest control, respecting the land, camping and hunting. Supports the access to back country and in future for family activities. Suggested fencing off 150m from high tide mark, adding in appropriate signage. Concerned that further damage may come from disgruntled people and suggested working with land trust, document wild life and restricting vehicle use off-track.
28. Kim Matheson, submission #1870 – Opposed to the bylaw. Prohibition approach does not support conservation, education and eliminating vehicles / use of signage rather than causing resentment. DOC, iwi and Council collaboration – status of public road – enforcement can be applied to that.
29. Struan Griffiths, submission #3283 – Opposed to the bylaw. Stated that the road is a legal road for all to use, emergency access was a critical life line and felt the Council was rushing bylaw through; did not agree with the claims on the consultation webpage that the bylaw assists in protecting flora and fauna.

Adjourned at 1:50pm.

Resumed at 2:00pm.

30. Greg Brown, submission #3106 and 31. Michael Gunson, submission #3351 (via Teams) - Save White Rock group. Opposed to bylaw and gave a presentation on their submissions collectively which highlighted key points about access to the area for surfers, legality of the bylaw and proposed solutions.
31. Lee Carter, submission #2307 (via Teams) – Opposed to the bylaw. Shared photos and experiences accessing the Stone Wall creek area. Noted that submissions received from out of the region, should be accepted and given same weight as in-district. Stated there had been a lack of iwi, council and public engagement and that more discussion was needed about the issues. Noted that walkers and cyclists should be included in access and suggested that vehicle access was banned.

32. Suzanne Firket – Pre-recorded, verbal submission – Opposed to the bylaw. Solutions included a formed road - sealed/ gravelled, that the road should only be shut as a last resort and it was not acceptable to bar people from public land. Believed that people should be encouraged to protect the environment.
33. Whitu Karauna, submission #678 – Supports the bylaw. Highlighted that the bylaw ensures the respect of the rights of the whenua and the landowners.

5 DECISION REPORTS FROM CHIEF EXECUTIVE AND STAFF

5.1 HEARING - PAPER ROAD

COMMITTEE RESOLUTION SWC2025/135

Moved: Cr M Bosley

Seconded: Cr K McAulay

The Strategy Working Committee resolved to:

1. Receive the full set of submissions on the Bylaw.
2. Note that 3421 online submissions were received.
3. Note that 144 email and physical submissions were received.
4. Note that of the received submissions, 71 individuals were heard over the 3rd and 4th September 2025.
5. Notes that deliberations will take place on 24 September 2025.

CARRIED

6 KARAKIA WHAKAMUTUNGA – CLOSING

All in attendance closed the meeting with a karakia.

The meeting closed at 2:37pm.

Confirmed as a true and correct record.

..... (Chair)

..... (Date)

..... (Chief Executive)

..... (Date)

5.3 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 10 SEPTEMBER 2025

Author: Amy Andersen, Lead Advisor, Democracy and Committees

Authoriser: Janice Smith, Chief Executive Officer

File Number:

RECOMMENDATIONS

1. That the minutes of the Strategy Working Committee meeting held on 10 September 2025 are confirmed as a true and correct record; and
2. That the public excluded minutes of the Strategy Working Committee meeting held on 10 September 2025 are confirmed as a true and correct record.

APPENDICES

Appendix 1 Minutes of the Strategy Working Committee meeting held on 10 September 2025

Appendix 2 Public Excluded Minutes of the Strategy Working Committee meeting held on 10 September 2025

**MINUTES OF SOUTH WAIRARAPA DISTRICT COUNCIL
STRATEGY WORKING COMMITTEE MEETING
HELD AT THE SUPPER ROOM, WAIHINGA CENTRE, TEXAS STREET, MARTINBOROUGH
ON WEDNESDAY, 10 SEPTEMBER 2025 AT 10:00AM**

PRESENT: Deputy Mayor Melissa Sadler-Futter (Chair), Cr Alistair Plimmer, Cr Aaron Woodcock, Cr Martin Bosley, Cr Colin Olds, Mayor Martin Connelly, Cr Pip Maynard, Ms Violet Edwards (from 10:35am, via Teams), and Cr Kaye McAulay.

APOLOGIES: Cr Aidan Ellims.

IN ATTENDANCE: Janice Smith (Chief Executive Officer), Stefan Corbett (Group Manager, Corporate Services), Narida Hooper (Pou Māori), Matt Vins (Manager, Governance & Business Operations), Lina McManus (Coordinator, Grants & Funding), Siv Fjaerestad (Lead Advisor, Community Development), Joanna Baldwin (Advisor, Welcoming Communities) and Amy Andersen (Lead Advisor, Democracy & Committees).

Anna Nielson, Lisa Portas - Destination Wairarapa; Nicola Belsham - Business Wairarapa; and Matt Carrere, Natasha Kyd – Wairarapa Economic Development Strategy.

PUBLIC FORUM: Nil.

CONDUCT OF BUSINESS: This meeting was held in the Supper Room, Waihinga Centre, Texas Street, Martinborough and via audio-visual conference. This meeting was live-streamed is available to view on our YouTube channel. The meeting was held in public under the above provisions from 10:02am to 12:34pm except where expressly noted.

OPEN SECTION

1 KARAKIA TIMATANGA – OPENING

All in attendance opened the meeting.

2 APOLOGIES

2.1 APOLOGIES

COMMITTEE RESOLUTION SWC2025/136

Moved: Cr C Olds

Seconded: Cr P Maynard

The Strategy Working Committee resolved to accept apologies from Cr Ellims and Ms Edwards.

CARRIED

3 CONFLICTS OF INTEREST

No interests were disclosed relating to items on the agenda or interests not already recorded on a relevant register.

4 ACKNOWLEDGEMENTS AND TRIBUTES

There were no acknowledgements and tributes.

5 PUBLIC PARTICIPATION

There was no public participation.

6 URGENT BUSINESS

There was no urgent business.

7 CONFIRMATION OF MINUTES**7.1 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 30 JULY 2025****COMMITTEE RESOLUTION SWC2025/137**

Moved: Mayor M Connelly

Seconded: Cr C Olds

That the minutes of the Strategy Working Committee meeting held on 30 July 2025 are confirmed as a true and correct record.

CARRIED

7.2 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 6 AUGUST 2025**COMMITTEE RESOLUTION SWC2025/138**

Moved: Mayor M Connelly

Seconded: Cr K McAulay

That the minutes of the Strategy Working Committee meeting held on 6 August 2025 are confirmed as a true and correct record.

CARRIED

7.3 MINUTES OF THE STRATEGY WORKING COMMITTEE MEETING HELD ON 20 AUGUST 2025**COMMITTEE RESOLUTION SWC2025/139****Moved:** Cr C Olds**Seconded:** Cr M Bosley

That the minutes of the Strategy Working Committee meeting held on 20 August 2025 are confirmed as a true and correct record.

CARRIED**8 MATTERS ARISING FROM PREVIOUS MEETINGS**

There were no matters arising. Members to council officers for effort on all the reports from previous minutes.

9 REPORT BACKS AND REQUESTS FROM MĀORI STANDING COMMITTEE AND COMMUNITY BOARDS**9.1 REPORT BACK AND UPDATES FROM THE MĀORI STANDING COMMITTEE AND COMMUNITY BOARDS**

There were no reports or updates.

10 DECISION REPORTS FROM CHIEF EXECUTIVE AND STAFF**10.1 DOG CONTROL POLICY AND PRACTICES 2024/2025**

Ms Wilton spoke to the report and noted that on Page 30 of the agenda that three figures will be amended in the report that is sent to the Department of Internal Affairs. These figures are shown under the Dog Registration, Enforcement and Service Request Statistics, 2024/2025 column:

- Number of registered dogs - 3328 (shown as 2999)
- Number of rural dogs - 2021 (shown as 2031)
- Number of urban dogs - 1307 (shown as 1302).

Ms Wilton provided further information regarding the reduction in complaints, noting that it may be officer engagement and work undertaken in the community, but this cannot be confirmed. It may also be the influence of social media and helping to short circuit a *find* before it needs to be reported to the council.

Members debated the purpose of annual dog registration rather than once only when there is microchipping. Noted that Council is bound by legislation on to ensure dogs are registered on an annual basis.

COMMITTEE RESOLUTION SWC2025/140

Moved: Cr P Maynard
Seconded: Cr A Woodcock

The Strategy Working Committee resolved to:

1. Receive the *Dog Control Policy and Practices 2024/2025* Report;
2. Adopt the *Dog Control Policy and Practices 2024/2025* Report;
3. Authorise the Chief Executive to make the report publicly available; and
4. Authorise the Chief Executive to give public notice of the *Information and statistics on Councils dog control activities for the year 1 July 2024 to 30 June 2025* section of this report.

[Items 1-4 read together]

CARRIED

10.2 2025 RESIDENTS SURVEY RESULTS

Mr Corbett spoke to the report and responded to questions from members including: further governance input on where things can be improved, what the next steps to address the results of the survey might be.

Members queried the purpose and process of the survey (originally intended to fulfil KPIs), focusing on results where there has been no change over the past three years, and the role of community boards in engaging with Council to address survey results where they need improvement.

Ms Edwards arrived at 10:35am, via Teams.

Members noted the opportunities for the new Council to work on KPIs and queried the setup of the email for surveys which have gone to governance members who cannot respond to the survey.

Members were pleased to see positive results for libraries and swimming pools, highlighting the level of engagement and work that has been done achieved by the team. Members requested that the opening/closing times for swimming pools are correct and there was not a repeat of issues experienced last year when setting those up.

Queries regarding the survey's current methodology and format (online), and whether this could be open to all, rather than a small sample. Mr Corbett noted this can be reviewed in the coming triennium when addressing the next steps.

Mr Corbett also noted that KPIs are structured around survey feedback, which have been modified to not relying on survey results, this now sits in the Long Term Plan.

COMMITTEE RESOLUTION SWC2025/141

Moved: Deputy Mayor M Sadler-Futter
Seconded: Mayor M Connelly

That the Strategy Working Committee resolved to receive the 2025 Resident Survey Results Report.

CARRIED

11 INFORMATION REPORTS FROM CHIEF EXECUTIVE AND STAFF**ITEM MOVED****11.2 DESTINATION WAIRARAPA QUARTERLY REPORTING**

Ms Nielson spoke to the report and highlighted that visitation numbers to the region are still up and that accommodation was full around the time of the Greytown Christmas Festival. Ms Nielson also noted that people are concerned about cost of living /jobs, but still need time out with their families; Wairarapa has excellent activities for a variety of needs. In terms of international tourism, there is a focus on trade-ready products and the need more of this in the region.

Members queried the closure of the Masterton i-Site, support for businesses and gaps in product development and the current financial health of tourist business.

Members thanked Destination Wairarapa for their continued efforts and work to support business in the region.

Ms Portas also highlighted Ms Nielson's high standard of work and the positive views of the Destination Wairarapa Board in relation to this.

11.1 BUSINESS WAIRARAPA QUARTERLY REPORTING

Ms Belsham spoke to the report and highlighted: the recent Business Summit where local leaders and legends briefed attendees on a Wairarapa identity – utilising that to create a district wide project; judging for Business Wairarapa awards; and a range of emerging businesses coming to the district.

Ms Belsham noted she would be leaving her role at Business Wairarapa just after 19 September, moving into roles for with Te Hauora Runanga o Wairarapa and as a Programme Lead for the Mayor's Task Force for Jobs.

Members thanked Ms Belsham for her service, and congratulated her on the Business Summit, connecting the work of Business Wairarapa and Destination Wairarapa, and her on her new roles.

11.3 WAIRARAPA ECONOMIC DEVELOPMENT STRATEGY (WEDS) QUARTERLY REPORTING

Mr Carrere spoke to the report and noted they have supported the Greytown Christmas Festival, Golden Shears and other activities across the district and wider region. The key focus is on supporting projects involving water, workforce and the health sector.

Ms Kyd spoke to the implementation plan, noting that the population continues to grow – workforce and skills development remains a focus (bringing health care workers and their families into the area, digital fluency, businesses ready to adopt technologies, pathways for youth, the WaiHost programme), food and fibre (supporting businesses and their resilience, producers want to know how to grow for success, working on shared narratives), water (not as big a role to play, but will continue to support the Summer series work programme from economic development lens).

Members queried ways to deliver outcomes for economic development and the plans to merge WEDS, Destination Wairarapa and Business Wairarapa into to one organisation. Noted at a previous Strategy Working Committee this year, the governance in relation to economic development action/strategy will be reviewed in next triennium.

It was noted that operationally, the organisations already work closely and will sit in new office space together.

Members queried the digital fluency programme (Lead - Waitech Trust) which is currently on hold. Ms Kyd noted that there are plans to start this up again in the near future once access to the platform has been confirmed.

11.4 ACTION ITEMS

Item SWC 2024/137: Rural and Coastal Advisory Group, Terms of Reference – noted that draft documents are ready for the new Council to review and approve in the next triennium.

12 APPOINTMENT REPORTS

12.1 MEMBERS FEEDBACK FROM THE MĀORI STANDING COMMITTEE AND COMMUNITY BOARDS

Noted that Martinborough Community Board have their next meeting Thursday, 11 September. Cr Woodcock shared that the parks and reserves meeting held last week was productive.

Meeting adjourned at 11:23am.

Meeting resumed at 11:46am.

13 PUBLIC EXCLUDED BUSINESS

RESOLUTION TO EXCLUDE THE PUBLIC

Members queried the reasoning to enter public excluded.

Officers stated that the report and details had not yet been shared with the organisations who responded to the tender. Ms Smith confirmed this was no different to any other tender which had been previously discussed in public excluded and noted the intention was for the information to be made public following the meeting.

COMMITTEE RESOLUTION SWC2025/142**Moved:** Cr P Maynard**Seconded:** Cr C Olds

The Strategy Working Committee resolved that the public be excluded from the following parts of the proceedings of this meeting.

The general subject matter of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under section 48 of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48 for the passing of this resolution	Plain English reason for passing this resolution in relation to each matter
13.1 - South Wairarapa Sports and Recreation Service	s7(2)(h) - the withholding of the information is necessary to enable Council to carry out, without prejudice or disadvantage, commercial activities	s48(1)(a)(i) - the public conduct of the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for which good reason for withholding would exist under section 6 or section 7	Relates to tender information which is sensitive to ongoing negotiations for Sports and Recreation Services.

In Favour: Cr C Olds, Deputy Mayor M Sadler-Futter, Cr P Maynard, Ms V Edwards and Cr K McAulay

Against: Cr A Plimmer, Cr A Woodcock, Cr M Bosley and Mayor M Connolly

CARRIED 5/4**14 KARAKIA WHAKAMUTUNGA – CLOSING**

All in attendance closed the meeting with a karakia.

The meeting closed at 12:34pm.

Confirmed as a true and correct record.

..... (Chair) (Chief Executive)

..... (Date) (Date)

Approved for release by Strategy Working Committee on 10 September 2025

Public Excluded Strategy Working Committee Meeting Minutes

10 September 2025

**MINUTES OF PUBLIC EXCLUDED STRATEGY WORKING COMMITTEE MEETING
HELD AT THE SUPPER ROOM, WAIHINGA CENTRE, TEXAS STREET, MARTINBOROUGH
ON WEDNESDAY, 10 SEPTEMBER 2025 AT 10:00AM**

PRESENT: Deputy Mayor Melissa Sadler-Futter (Chair), Cr Alistair Plimmer, Cr Aaron Woodcock, Cr Martin Bosley, Cr Colin Olds, Mayor Martin Connelly, Cr Pip Maynard, Ms Violet Edwards and Cr Kaye McAulay.

APOLOGIES: Cr Aidan Ellims.

IN ATTENDANCE: Janice Smith (Chief Executive Officer), Stefan Corbett (Group Manager, Corporate Services), Russell O'Leary (Group Manager, Planning & Regulatory), Mia Wilton (Manager, Environmental Services), Narida Hooper (Pou Māori), Matt Vins (Manager, Governance & Business Operations), Lina McManus (Coordinator, Grants & Funding), Siv Fjaerestad (Lead Advisor, Community Development), Joanna Baldwin (Advisor, Welcoming Communities) and Amy Andersen (Lead Advisor, Democracy & Committees).

CONDUCT OF BUSINESS: This meeting was held in the Supper Room, Waihinga Centre, Texas Street, Martinborough and via audio-visual conferencing commencing at 10:01am. The meeting was held under public excluded provisions from 11:52am to 12:34pm except where expressly noted.

OPEN SECTION

1 KARAKIA TIMATANGA – OPENING

All in attendance opened the meeting.

2 APOLOGIES

2.1 APOLOGIES

COMMITTEE RESOLUTION SWC2025/136

Moved: Cr C Olds

Seconded: Cr P Maynard

The Strategy Working Committee resolved to accept apologies from Cr Ellims and Ms Edwards.

CARRIED

3 CONFLICTS OF INTEREST

No interests were disclosed relating to items on the agenda or interests not already recorded on a relevant register.

13 PUBLIC EXCLUDED BUSINESS**13.1 SOUTH WAIRARAPA SPORTS AND RECREATION SERVICE**

Mr Vins spoke to the report and responded to queries from members including: KPIs for the successful tender (reporting back to Council by organisation, similar to the current economic development organisations); key outcomes and how these will be progressed by the successful tender, clarification as to why Māori was a criteria and the weighting of 6% applied (officers highlighted this was to ensure there was a focus on support to access services, noting studies have shown that to work with Kaupapa Māori would produce better results for Māori and Pasifika in particular); how will Kia Hākinakina reach children differently to Greytown Sports and Leisure; the location of organisations and the significance between being based in Masterton vs South Wairarapa.

In terms of the recommendations, Mr Vins noted Kia Hākinakina is fully compliant as an organisation. As part of the tender they provided detailed plans on how to deliver and grow the initiative and responded to further queries from members on the weighting and scoring in their evaluation. Mr Vins also noted that Kia Hākinakina has provided evidence with regard to fundraising and reinvestment in assets (thinking outside of the box).

During debate on the matter, some members thanked staff for the work and the objectivity of the evaluation. Others held concerns regarding the overall evaluation process, whether the decisions should have been left to operations, as well as the limited time of 20 months to ensure sustainability of the initiative.

Some members were keen to ensure that the original intent of the tender was followed, noting that members had given officers direction and that a process had been followed, resulting in three interested parties.

Some members did not agree with the evaluation and were concerned that a Masterton based organisation would not be *ready to go* and start working with clubs, assuming that relationships were not in place already. Furthermore, members noted that Greytown Sports and Leisure was established within South Wairarapa, and believed that a local individual with relationships and understanding of the area should run the service.

Cr McAulay left at 12:13pm.

Cr McAulay returned at 12:15pm

The Chair reiterated what local sports clubs had requested during the collation of feedback prior to the tender and what members had requested from officers originally (noted, this did not include that the tender had to have a stipulation the organisation must be based in the South Wairarapa).

Mayor Connelly noted that Kia Hākinakina were involved in South Wairarapa sports, including Kuranui College and stated it would be an unnecessary risk to ignore advice from officers.

Mr Vins further noted that anyone could apply during the tender process and council could have had more out of region responses.

Ms McManus provided final assurances around the evaluation processes and a brief explanations of the scoring/weightings for each organisation.

Mr Vins confirmed that the delivery outcomes, reporting will come back to Council in future.

Public Excluded Strategy Working Committee Meeting Minutes

10 September 2025

Following discussion regarding the public release of all appendices, recommendation 4 in the report was removed from the final resolution. Documents will be released when those who applied to the tender have been notified of the Committee's decision.

COMMITTEE RESOLUTION SWC2025/143**Moved:** Cr C Olds**Seconded:** Cr P Maynard

The Strategy Working Committee resolved to receive the *South Wairarapa Sports and Recreation Service report*.

CARRIED**COMMITTEE RESOLUTION SWC2025/144****Moved:** Mayor M Connelly**Seconded:** Cr C Olds

The Strategy Working Committee resolved to approve that Kia Hākinakina be provided \$80,600 grant funding per year, pro-rata, for the period 1 July 2025 to 30 June 2027 to deliver a sports and recreation service for South Wairarapa.

In Favour: Cr C Olds, Mayor M Connelly, Deputy Mayor M Sadler-Futter, Cr P Maynard, Ms V Edwards and Cr K McAulay

Against: Cr A Plimmer, Cr A Woodcock and Cr M Bosley

CARRIED 6/3**COMMITTEE RESOLUTION SWC2025/145****Moved:** Cr A Plimmer**Seconded:** Cr P Maynard

The Strategy Working Committee resolved to agree to the release of the South Wairarapa Sports and Recreation Service report, following decision at Strategy Working Committee to provide the grant as outlined at recommendation 2.

CARRIED**14 KARAKIA WHAKAMUTUNGA – CLOSING**

All in attendance closed the meeting with a karakia.

The meeting closed at 12:34pm.

Confirmed as a true and correct record.

..... (Chair)

Page 3

Public Excluded Strategy Working Committee Meeting Minutes

10 September 2025

..... (Date)

..... (Chief Executive)

..... (Date)

Released

Page 4

6 DECISION REPORTS FROM CHIEF EXECUTIVE AND STAFF

6.1 CAPE PALLISER PAPER ROAD - PROPOSED BYLAW

Author: Jessica Hughes, Principal Advisor, Legal

Authoriser: Janice Smith, Chief Executive Officer

File Number: N/A

PURPOSE

To provide the Strategy Working Committee (SWC) with a summary and analysis of submissions received on the Proposed Cape Palliser Paper Road 2025 Bylaw (the Proposed Bylaw) and to provide options for consideration in regard to next steps.

EXECUTIVE SUMMARY

- As far back as the 1950's the hapu reported illegal camping on their land, often with negative impacts. Intermittent acts of vandalism and removal of gates installed to restrict access were also noted.
- In early 2024, the landowners approached the Chief Executive and asked that consideration be given to starting the process needed to "stop" the unformed legal road (paper road) that traversed the land known as Matakita 3.
- An internal team was formed and development of the Proposed Bylaw commenced in 2024. The team and members of the hapu discussed options, and the landowners agreed that full stopping of the road would be complex and expensive. The approach was amended to consider temporarily restricting all access to the area for a period of three years to allow the land to regenerate and heal. The resulting Proposed Bylaw offered a more practical and timely mechanism to support land restoration and healing while enabling future discussions around pedestrian access.
- Officers conducted pre-consultation with hapu and stakeholders for the development of the Proposed Bylaw. The SWC then approved the Proposed Bylaw for consultation at the meeting on 30 April 2025. Prior to consultation beginning Officers met with key stakeholders of the Ngawi/Cape Palliser community.
- Consultation occurred between Tuesday 22 July 2025 and Tuesday 19 August 2025. A total of 3565 submissions were received and considered. At the Hearings on 3 and 4 September 2025 71 submitters also verbally presented on their submissions.

RECOMMENDATIONS

That *the Strategy Working Committee*:

1. Receive the Cape Palliser paper road – Proposed bylaw report.

2. Considers the options identified in the report.
3. Approves option _____ for progressing to the next stage
4. If Option 1 is approved, recommend to Council that a revised Bylaw be approved at the Council meeting on 8 October 2025, noting that this recommendation is not required if Option 2 or 3 is approved.

BACKGROUND

The Cape Palliser paper road, an unformed legal road formed in 1934 by the Public Works Act extending beyond the iconic Cape Palliser Lighthouse in South Wairarapa, has been the subject to acts of vandalism and illegal camping since the early 1950's as identified in a paper to the Waitangi Tribunal in December 2002.

In February 2024, The Wairarapa Times Age reported the issue under the headline “Shocking and Shameful – Damage upsets Māori landowners”.



This stretch of coastline, which traverses both privately owned Māori land and Crown land managed by the Department of Conservation (**DOC**), has historically been used by the public for access to remote coastal areas, including surf breaks and parts of Aorangi Forest Park.

In recent years, the area has suffered extensive environmental degradation due to the misuse of the road to access private land by four-wheel drives, quad bikes, and illegal campers. The landowners, represented by Ngāti Hinewaka hapū, have reported serious damage to native flora and fauna, erosion, and desecration of wāhi tapu (sacred sites), including ancestral burial grounds.

DISCUSSION

Consultation ran from 22 July to 19 August 2025, with 3,565 submissions being received and 71 verbal presentations heard. Feedback was diverse, with strong support for pedestrian and bike access to be retained, some support for horse access, and significant support for vehicle restrictions.

Concerns were also raised about the restrictiveness of the bylaw, in particular the restriction of walking and cycling, and the need for emergency access, signage, and enforcement clarity.

TIMELINE

Date	Comments
18 July 2023	Māori standing committee: Minutes from meeting
15 February 2024	Wairarapa Times Age article discussing the damage that landowners are observing on Māori land at Cape Palliser.
10 October 2024 – ongoing	SWDC had internal discussions related to options available to the Council to support the landowners.
17 January 2025 and 31 March 2025	Engagement with key stakeholders: Discussed Proposed Bylaw restricting vehicle access. No other stakeholders were identified by the hapu as having made contact following the press article in February 2024. After speaking with the stakeholders, the landowners requested a temporary closure to all to allow the whenua to heal.
30 April 2025	SWC: Proposed Bylaw was discussed and it was agreed to move forward to consultation with the Proposed Bylaw.
3 July 2025	Preliminary engagement DOC, Heritage NZ, Ngawi/Cape Palliser stakeholder groups: Initial discussions with key stakeholders about the Proposed Bylaw relating to the temporary restriction to the paper road to allow the whenua to heal. At this meeting SWDC confirmed they would arrange a meeting in Ngawi during consultation to speak with the community directly.
22 July 2025 – 19 August 2025	Consultation from 22 July 2025 to 19 August 2025 ran through the councils Have Your Say consultation platform here . The public meeting referred to above was held on Saturday 9 August.
3 and 4 September 2025	SWC held hearings on the 3 and 4 September 2025 here and here .

CONSULTATION

Consultation on the Proposed Bylaw occurred between Tuesday 22 July 2025 to Tuesday 19 August 2025. The opportunity to make a submission was provided to the community via an online survey, emailing the Council directly or dropping off a printed or paper submission form at the Council offices and public libraries around the district. Information was also available through the Council website and social media.

There was a significant level of media interest in the Proposed Bylaw including (but not limited to) some of the articles/segments provided below;

- TVNZ Breakfast show.

- Wairarapa Times Age.
- RNZ.
- Stuff/the Post.
- TVNZ Q&A; and
- TVNZ News at 6pm.

[22 August 2025 - The Post](#)

[14 August 2025 RNZ](#)

[15 August 2025 - RNZ](#)

[Q&A Interview 17 August 2025](#)

[Q&A Interview 24 August 2025](#)

[23 August 2025 - The Post](#)

[24 August 2025 - One News](#)

The consultation document asked submitters to provide feedback on the following topics within the Proposed Bylaw:

- What ward do you live in?
- Have you used the paper road to access DOC Land, if yes what for?
- Are you submitting on behalf of an organisation?
- Do you support the Paper Road Access Bylaw 2025; and
- Final comments.

Submitters were asked if they agreed with the proposed bylaw. From the online and paper submissions the following is noted:

Yes	No	Unsure
445	2,878	126

From Email submissions

Yes	No	Unsure
9	115	2

SUBMISSIONS

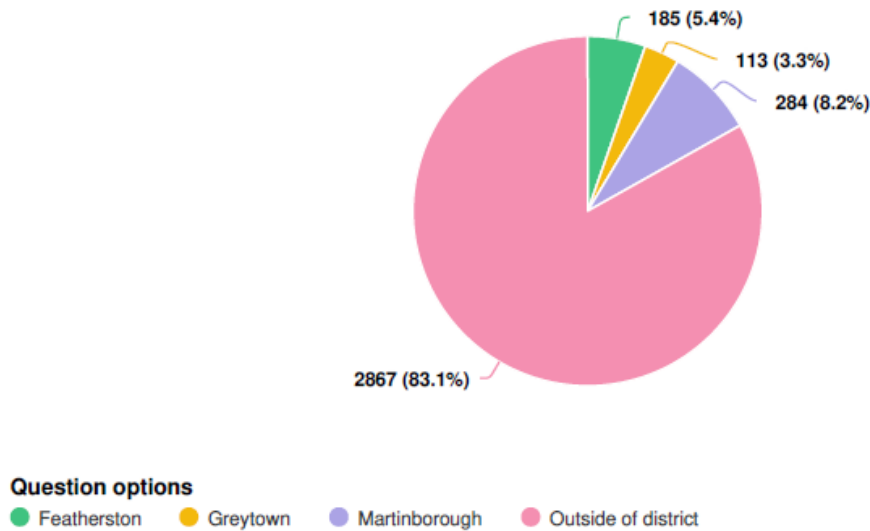
Council received a total of 3,565 submissions on the Proposed Bylaw. 3,421 submissions were made online using the councils Have Your Say consultation platform, 144 submissions were made via email or hardcopy. 71 submitters spoke to their submissions at the Hearings on 3 and 4 September 2025. Copies of the full submissions were provided to Council on or about 19 August 2025 at the Hearings and are available [here](#) and [here](#).

ANALYSIS

Item 6.1

Online and paper submissions have been summarised and collated according to themes and organised by the relevant questions of the submission form as follows:

Which ward do you live in?

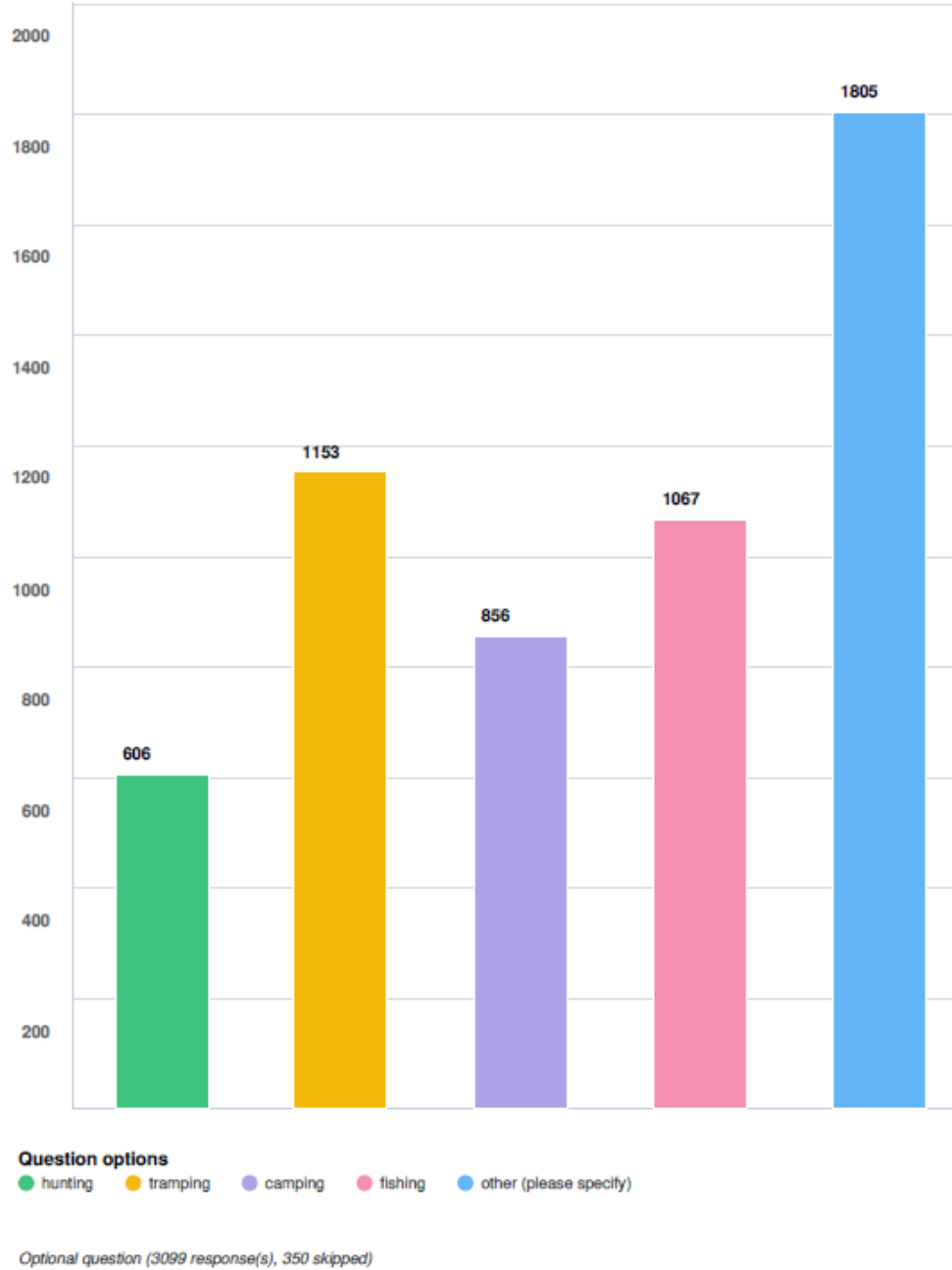


Further breakdown of the question which ward do you live in by answers to the question do you support the Proposed Bylaw.

Ward	Online + Paper	Email (Not all email submissions provided ward information around 39 submissions)
Greytown		
Yes	17	0
No	87	4
Unsure	9	0
Featherston		
Yes	21	0
No	159	1
Unsure	5	1
Martinborough		
Yes	47	0
No	231	8
Unsure	6	0

Out of District (includes Carterton and Masterton)		
Yes	360	0
No	2401	64
Unsure	106	1

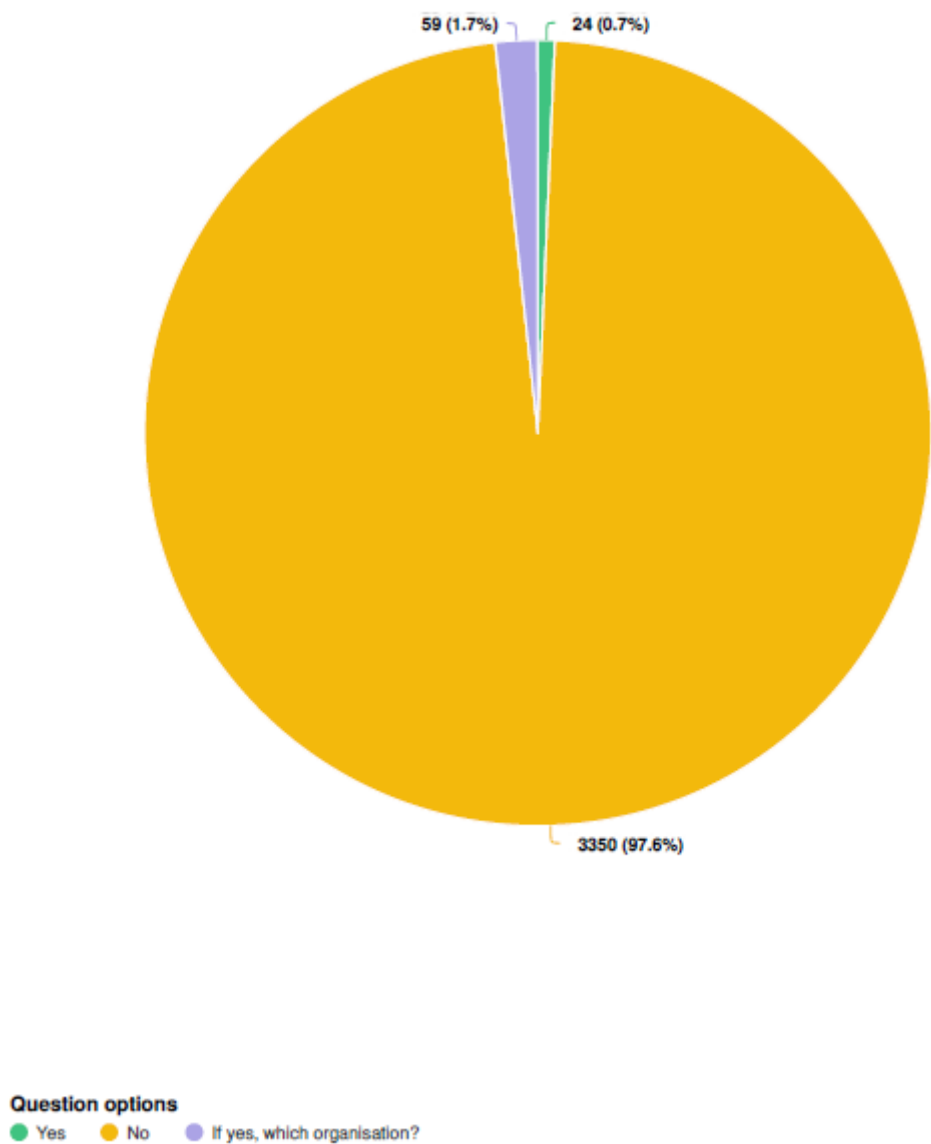
Have you used the paper road to access DOC Land, if yes what for?



Other uses listed in other:

- Swimming
- Picnics
- Horse riding
- Camping
- Mental health wellbeing
- Walking and bike riding.

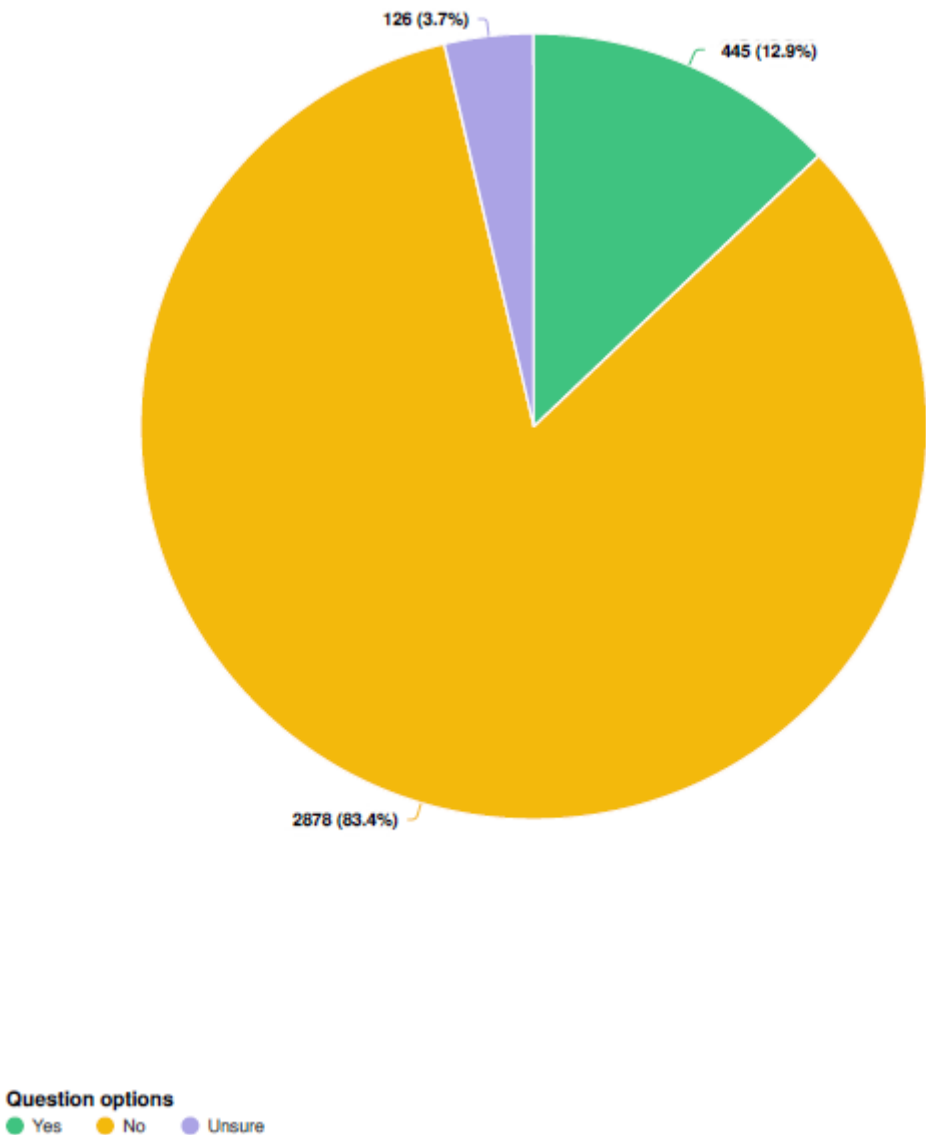
Are you submitting on behalf of an organisation?



Some of the organisations taking part in the consultation process:

FMC	Cycle Wellington
Waitara Bar Board Riders Club	NZ Horse Network
Manawatu four-wheel drive club	Sumner Longboarders Club Incorporated
Avatar Honey NZ Ltd	Matahiwi Marae Ngati Hāwea Ngati Kahungunu ki heretaunga
Cycling Tom Bike Tours and Hire	New Zealand Speleological Society
Whakatomotomo Trust	Wellington Hang Gliding and Paragliding Club
South Wairarapa Tramping Club	New Zealand Game Animal Council

Do you support the Paper Road Access Bylaw 2025?



GENERAL COMMENTS:

The following comments were received on the Proposed Bylaw in general, rather than in response to a specific question.

These comments are broken down into four areas, being:

1. Summary of key themes in submissions.
2. Feedback from consultation meeting at Ngawi on 9 August 2025.
3. Keys points raised at the hearings on 3 and 4 September 2025; and
4. Additional information from the community during this consultation and hearing process.

*Copilot was used to summarise information received in the feedback section of the online, paper and email submission forms to allow for a breakdown of submitters feedback into relevant key factors.

From 3,565 submissions 2723 online, paper and 125 email where submitters added feedback to the submission form these key factors are broken down below in relation to their frequent use.

Key factor	Wording frequently used in feedback section of the submission form*
Support for pedestrian and push bike access	Was referenced in 2660 submissions
Support for horse access	Was referenced in 36 submissions
Support for Vehicle restriction	Was referenced in 2602 submissions
Support for permit access in some form	Was referenced in 153 submissions
Signage	Was referenced in 172 submissions
Fencing the Paper Road	Was referenced in 138 submissions

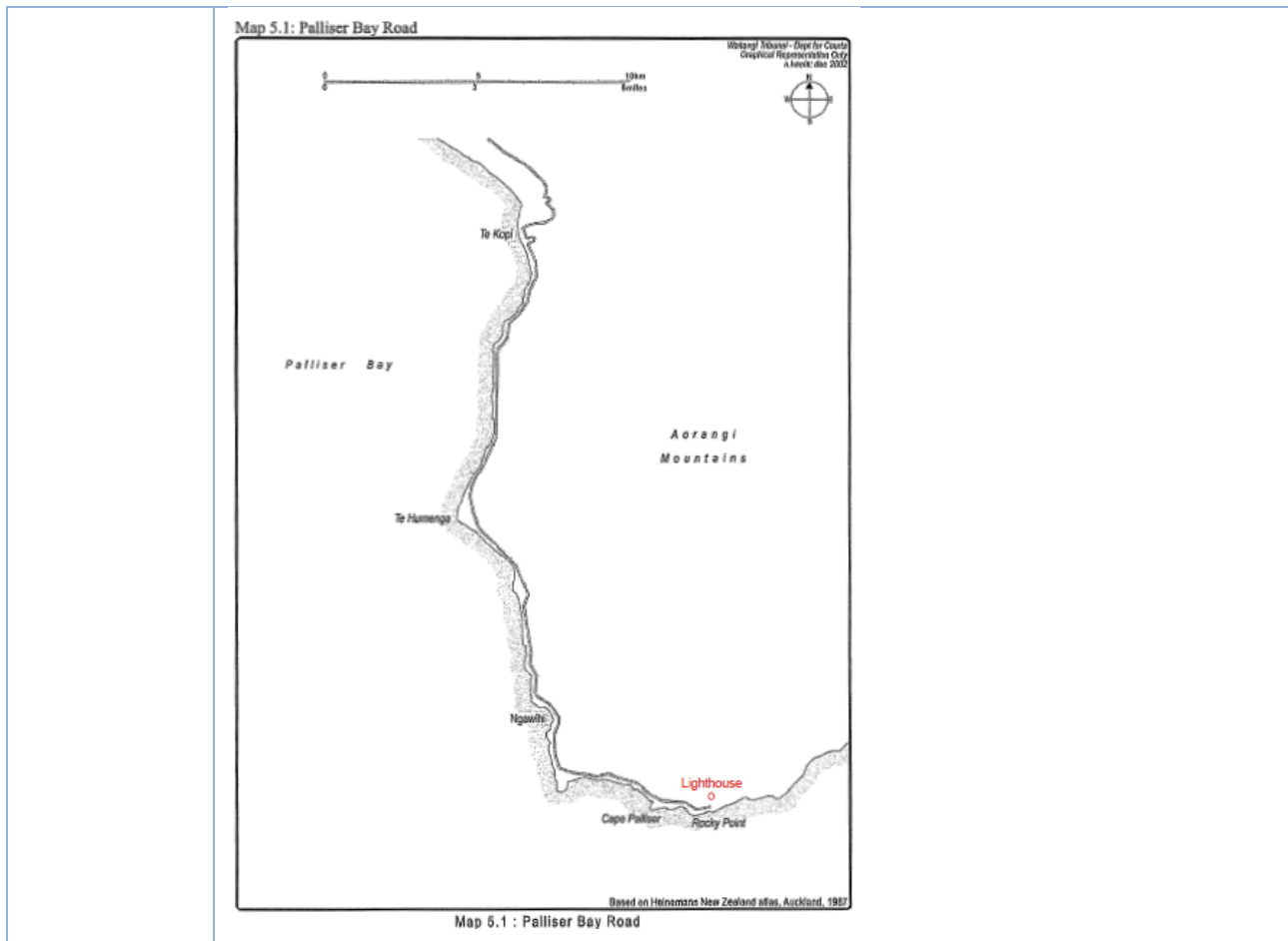
SUMMARY:

Key themes submission summary	
Summary	Staff Response
Significant support for pedestrian and bike access and limited support for horse access to be granted	<p>SWDC has received a high level of support from the community for maintaining pedestrian and pedal bike access with limited support for horse access in the area.</p> <p>This feedback highlights the value placed on low-impact, recreational use that aligns with the environmental and cultural sensitivities of the land.</p> <p>These forms of access are seen as respectful and sustainable.</p>

Support for Vehicle restriction	<p>SWDC has received support from the community for restricting vehicle access in the area. This feedback reflects a shared understanding of the need to protect the land and ensure safe, sustainable use.</p> <p>Restricting vehicle access is a practical measure that would prevent further degradation of the land and ensures that access can continue to be provided and maintain safe access to key destinations such as the scenic reserve and nearby surfing breaks.</p> <p>This approach balances environmental protection with the community's desire to enjoy the area through low impact means.</p>
Too restrictive	<p>Council acknowledges the concerns raised by members of the public regarding the Proposed Bylaw, particularly around its perceived restrictiveness. We appreciate the feedback and understand that access to certain areas holds personal and community significance.</p> <p>However, it is important to reinforce that the intent behind the Proposed Bylaw is not to exclude, but to protect. The request to temporarily restrict access is a necessary step to allow the land to heal both environmentally and culturally. This approach reflects a commitment to long-term stewardship and respect for the values associated with the area.</p> <p>Council remains open to ongoing dialogue and will continue to work with the community to ensure that any Proposed Bylaw reflects a balanced approach to protection, access, and shared responsibility.</p>
Support in the bylaws current form	<p>SWDC appreciates the level of support received for the current Proposed Bylaw being 445 online and paper submissions and 126 email submissions. This support reflects a shared commitment to protecting the land and ensuring its long-term wellbeing.</p> <p>It is noted that restriction of walking & cycling is not enforceable and if retained in the bylaw could lead to legal challenge.</p>
Signage and Education	<p>SWDC acknowledges the need for improved signage to clearly distinguish between the paper road and adjoining private land. To support public understanding and reduce unintentional trespass, SWDC will be reviewing current signage and identifying key locations where additional or updated signage is required.</p> <p>In addition to signage, SWDC will consider the use of GPS mapping tools to provide more accessible and accurate information to the public regarding legal access routes and land boundaries. Fencing along the Paper Road will be a useful measure to physically reinforce these boundaries and further reduce confusion.</p> <p>It is also recognised that some significant sites may be located on private property. It will be up to individual landowners, at their discretion and in their own time, to provide any details they wish to share about such sites.</p>

Feedback from engagement during consultation at Ngawi on 9 August 2025	
Summary	Staff Response
Way forward approach	<p>The following comments were received at the Community Meeting at Ngawi on Saturday 9 August 2025:</p> <ul style="list-style-type: none"> Community acknowledgement that there have been longstanding issues with 4x4s and the damage they have done to the paper road and private land. There is strong support from the community to continue pedestrian access including the use of side by sides and quad bikes. Collaboration supported by the local community to mark out a track on the Paper Road with some type of metal and fence the Paper Road to allow pedestrian access to the Scenic DOC Reserve and surf breaks. The on-going maintenance of this road could be held with the Cape Palliser and Ngawi community. Some type of formal agreement to manage the unformed road (yet to be determined), which could include volunteer support and public working bees. SWDC would support the landowners and community with applications and grant requests if needed.
Keys points raised by submitters at the hearings on 3 and 4 September 2025	
Summary	Staff Response
Legal Option	<p>If a bylaw is approved by Council, staff will seek a legal review to ensure it is robust and enforceable. This step will help confirm the legal standing of the Proposed Bylaw and provide clarity on its implementation.</p> <p>A restriction of vehicles is supported under both the Local Government Act 2002 and the Land Transport Act and aligns with SWDC's responsibility to manage land access in a way that protects environmental and cultural values while still allowing for low-impact public use.</p>
Emergency access	<p>There were some submitters focused on the paper road being an important emergency access route and had understood that the Proposed Bylaw would prevent this access. The Proposed Bylaw includes a provision that explicitly permits any access to the paper road deemed appropriate by the Council for the purposes of Civil Defence Emergency Management response and recovery.</p> <p>Emergency access for requirements for the Cape Palliser coast would likely stem from risk of community isolation resulting from a major road disruption. Hazards that contribute to this risk include landslides and coastal erosion.</p> <p>In the event of such disruption, emergency response efforts would focus on delivering essential supplies and/or facilitating evacuation, depending on the needs of the affected community.</p> <p>Access options could include travel by sea, aircraft, on foot around the disrupted area where feasible, use of hiking tracks, or land-based access via the paper road. Access via the paper road would require planning and potential land modification,</p>

	to navigate the large gravel fan at the Mataoperu Stream. The fan is on land parcels controlled by the DOC and Greater Wellington Regional Council.
Cost	<p>Very minimal costs have been incurred in relation to this Proposed Bylaw consultation. This is largely due to the decision to follow the standard process as outlined under the Local Government Act 2002, which included waiting to seek legal advice until feedback had been received and considered.</p> <p>By aligning our approach with the statutory requirements and sequencing legal input appropriately, we were able to manage resources efficiently and avoid unnecessary expenditure.</p>
DOC land	<p>Camping and vehicle access are not permitted at the stonewall scenic reserve Title - Purpose Scenic Reserve.</p> <p>DOC – Camping Places freedom camping is prohibited - DOC</p> <p>DOC – Vehicle restriction Sales and Purchase Agreement - Terms</p>
Historic Fencing Obligations	<p>A document prepared for the Waitangi Tribunal in December 2002, relating to the taking of Māori Land for Public Works in the Wairarapa Ki Tararua District, Chapter 5 (Chapter 5 - Palliser Bay Road) relates to the past decisions to create the road now known as Cape Palliser Road.</p> <p>Chapter 5 is a case study that relates to the main road into Cape Palliser. It also discusses a section on the paper road past the lighthouse, which was taken by Public Works in 1934, but was subsequently left off the Gazette Notice at the time.</p> <p>This document provides for a fencing requirement for the Palliser Bay Road, the map below shows this obligation to fence the road ends at the lighthouse. The obligation does not extend to the land under discussion in the draft paper road bylaw.</p>



Summary	Staff Response
<p>Lake Wairarapa Reserve (Wairarapa Moana)</p>	<p>During the investigation stage of working through the paper road issue, staff also discussed the Lake Wairarapa Reserve (known as “Walkers”) due to its similarities with the current paper road situation. In this instance damage was being done to public land by motorbikes and in some cases vehicles as the area was being used as a motorbike track.</p> <p>At the time, there was significant community concern over the removal of vehicle/bike access, which led to social media campaigns and petitions. These parallels were noted in relation to the possible response to the draft Proposed Bylaw. Staff identified that despite its contentious beginnings Wairarapa Moana has since become an extensive wetlands (Wairarapa Moana Wetlands) with walking access, which ultimately led to the space being widely enjoyed by the community.</p> <p>Background of the Wairarapa Moana issue:</p> <p>In 2020 the MX Track at the Lake Wairarapa Reserve was closed to vehicle access (including motor bikes). There was significant support in the community to reopen access around 2,511 people signed a petition to have the space re-opened (Petition).</p> <p>This closure came about due to continued damage to a world renowned wetlands project (RNZ Report) and (Waatea News). While at the time this was a contentious</p>

	<p>restriction in the community, it has ultimately lead to the wetlands being a community space enjoyed by all who visit.</p> <p>Draft Cape Palliser Paper Road information</p> <p>A LGOIMA was publicly released in relation to these discussions on 15 September 2025. The document in question sits in the Internal Correspondence folder>21 November 2024 – RE Cape Palliser paper road.</p> <p>Link to LGOIMA: LGOIMA Proactive Release - SWDC</p>
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Three options are now presented for consideration:

Option 1: Amend the Proposed Bylaw to allow pedestrian, non-motorised wheeled devices, and quad bike and side by side access by permit.

Option 2: Retain the status quo and continue monitoring.

Option 3: Do not proceed with the Bylaw and engage with the hapu and local community to develop solutions that:

- a) Identify where the unformed legal road (paper road) is by agreeing to survey the area
- b) Discuss with Heritage NZ the actions needed for the community to fence the site
- c) Develop information boards at the entrance to the area that clearly identify the conditions under which access is permitted
- d) Discuss options for continuing access if there are areas of the unformed road that are no longer able to be used.

RECOMMENDATIONS

Options	Advantages	Disadvantages	Officers' comments
<p>Option 1:</p> <p>That Council directs officers prepare an amended version of the Proposed Bylaw that:</p> <p>Allows for pedestrian and non-motorised wheeled devices access along the paper road.</p> <p>Restrict vehicle and motor bike access under section 22AB (1) (g) of the Land Transport Act 1998 (Section 22AB), with Quad bikes or Side by Sides permit access only. Permits will need to be applied for through the council to access the paper road.</p> <p>This restriction on vehicle access will allow the CE, Landowners, stakeholders and the Community to work towards a solution to fence the paper road (including a survey to determine the paper road route) which balances the need for land restoration with the community's desire for continued access.</p>	<p>1. Reflects Feedback from Submitters</p> <p>The Proposed Bylaw amendment responds directly to concerns raised during consultation, particularly around balancing environmental protection with continued public access. This demonstrates that Council is listening and adapting policy based on community input.</p> <p>2. Legal Authority to Restrict Vehicle Access</p> <p>Section 22AB (1) (g) of the Land Transport Act 1998 empowers councils to make bylaws that restrict or prohibit vehicle access on unformed legal roads for reasons such as protecting the environment, the road and adjoining land, and the safety of road users.</p> <p>The proposed restriction aligns with this authority and is consistent with the intent of the legislation.</p> <p>3. Supports Environmental Restoration</p> <p>Limiting motor vehicle access (except by permit) can reduce erosion, vegetation damage, and other environmental impacts on sensitive land, supporting restoration goals.</p> <p>4. Maintains Public Access</p> <p>By allowing pedestrian and non-motorised wheeled devices access, the bylaw preserves public rites of passage, which are protected under common law and statutory provisions.</p> <p>5. Enables Collaborative Planning</p> <p>The temporary restriction provides a window for the Council, landowners, and stakeholders to work together on long-term solutions such as fencing, surveying, and formalising access routes.</p> <p>6. Permitting System Offers Flexibility</p> <p>Allowing quad bikes and side-by-sides via permit ensures essential access (e.g., for landowners or emergency services) while still controlling general vehicle use.</p> <p>7. Reduces Conflict and Liability</p> <p>Clear rules and signage can reduce disputes between landowners and the public and help manage Council liability for damage or injury on unformed roads.</p>	<p>1. Perceived Loss of Access Rights</p> <p>Some community members, particularly recreational 4WD users, may view the restriction as a loss of traditional access, even if pedestrian access is retained.</p> <p>2. Administrative Burden</p> <p>Implementing and managing a permit system for vehicle access will require Council resources, including staff time, enforcement, and possibly GPS mapping.</p>	<p>This option strikes a balance between environmental protection, legal access rights, and community feedback. The Proposed Bylaw amendment:</p> <ul style="list-style-type: none">Reflects the clear preferences of submitters who sought to retain non-vehicle access while addressing environmental concerns.Utilises Council's powers under Section 22AB (1) (g) of the Land Transport Act 1998 to responsibly manage vehicle use on unformed legal roads.Provides a pragmatic and flexible framework through a permit system for quad bike and side by side access.Creates a constructive opportunity for collaboration with landowners and stakeholders to develop a long-term, sustainable access solution. <p>This approach demonstrates Council's commitment to responsive governance, environmental stewardship, and community partnership.</p>
<p>Option 2:</p> <p>Retain the status quo.</p>	<p>1. Reflects Feedback from Submitters</p>	<p>1. Continued Exposure to Existing Issues</p>	<p>This option would retain the status quo and continue with existing arrangements. It would allow time for</p>

Options	Advantages	Disadvantages	Officers' comments
	<p>The not proceeding with the Proposed Bylaw Council would be directly responding to concerns raised during consultation, particularly around balancing environmental protection with continued public access.</p> <p>2. Allows Time for Further Review</p> <p>Provides space to gather more data or monitor the situation before deciding if regulatory change is truly necessary.</p>	<p>If the status quo is contributing to environmental harm, safety risks, or nuisance behaviour, those issues may persist or worsen.</p> <p>2. Missed Opportunity for Improvement</p> <p>Failing to act may be seen as a lack of leadership or responsiveness.</p> <p>3. Public Expectation of Action</p> <p>Some submitters may have expected change following consultation, and retaining the status quo could lead to disappointment or disengagement.</p> <p>4. Inconsistent Enforcement or Outcomes</p> <p>Without updated rules, enforcement may remain ad hoc or ineffective, leading to uneven outcomes or confusion.</p>	<p>further monitoring and engagement to determine whether future regulatory intervention is necessary.</p>
<p>Option 3:</p> <p>That Council do not process with the Proposed Bylaw in its current form. That staff are requested to develop a workable solution based on community feedback. That any solution is monitored and if necessary, a bylaw be considered in the future.</p>	<p>1. Reflects Feedback from Submitters</p> <p>Submitters clearly articulated a desire to work with the landowners to carry out a range of activities that could see the unformed legal road fenced and maintained by the community. Council would be responsible for surveying the land and establishing the placing of the road as well as the necessary signage to explain where access to the road is permitted. This demonstrates that Council is listening and adapting policy based on community input.</p> <p>2. Opportunity for Refinement</p> <p>Allows time to revise the bylaw to better balance public access with the intended regulatory or safety objectives.</p> <p>3. Avoids Potential Legal or Political Challenges</p> <p>Reduces the risk of backlash, legal appeals, or reputational damage that could arise from implementing a bylaw perceived as overly restrictive.</p> <p>4. Supports Inclusive Policy Development</p> <p>Encourages broader consultation and potentially more equitable outcomes, especially for groups who may be disproportionately affected by access restrictions.</p> <p>5. Preserves Flexibility</p> <p>Keeps options open for alternative approaches (e.g., partial restrictions, seasonal access, permit systems) that may be more acceptable to stakeholders.</p>	<p>1. Delays in Addressing the Original Issue</p> <p>Postponing implementation of a bylaw may prolong the problem the bylaw was intended to solve (e.g., environmental degradation, safety risks, nuisance behaviour).</p> <p>2. Resource Implications</p> <p>Additional consultation, drafting agreements, and analysis may require more staff time and budget, potentially diverting resources from other priorities.</p> <p>3. Uncertainty for Stakeholders</p> <p>Creates ambiguity for affected parties (e.g., landowners, recreational users, enforcement agencies) who may be unsure of future rules or expectations.</p> <p>4. Potential for Ongoing Controversy</p> <p>If solutions identified in collaboration with stakeholders do not achieve the desired outcome and a revised bylaw becomes necessary this could still fail to satisfy key stakeholders, and may continue to generate public debate and division.</p>	<p>This option would allow Council to pause progression of the Proposed Bylaw in its current form and initiate targeted engagement with stakeholders to explore alternative approaches that address concerns around access while still meeting the bylaw's original intent.</p> <p>Discussions would include, but not be limited to:</p> <ol style="list-style-type: none"> 1) Surveying the area and identifying where the unformed legal road should be. 2) Community and Heritage NZ working collaboratively to agree on remediation and fencing options 3) Developing signage that clearly shows where access is allowed, the significance of the area to the hapu and the penalty for accessing private land. 4) Discussion of access options if areas of the unformed legal road is no longer accessible due to erosion.

Compliance Schedule

Full consideration has been given to the provisions of the Local Government Act 2002 S77 in relation to decision making, in particular:

1. A Local authority must, in the course of the decision-making process,
 - a) Seek to identify all reasonably practicable options for the achievement of the objective of a decision; and
 - b) Assess the options in terms of their advantages and disadvantages; and
 - c) If any of the options identified under paragraph (a) involves a significant decision in relation to land or a body of water, take into account the relationship of Māori and their culture and traditions with their ancestral land, water sites, waahi tapu, valued flora and fauna and other taonga.
2. This section is subject to Section 79 - Compliance with procedures in relation to decisions.

Compliance requirement	Staff assessment																																	
State the level of significance (high or low) of the issue or proposal as determined by the Council’s Significance and Engagement Policy	This is a matter of medium significance. Community views have been received through submission and hearings.																																	
State the relevant Council policies (external or internal), legislation, and/or community outcomes (as stated in the Long Term Plan) that relate to this decision.	<table><tr><th>Section</th><th>Title</th><th>Summary</th></tr><tr><td colspan="3">Local Government Act 2002</td></tr><tr><td>145</td><td>General bylaw-making powers</td><td>Enables councils to make bylaws for protecting public health and safety, preventing nuisances, and maintaining public order.</td></tr><tr><td>148</td><td>Transport and traffic bylaws</td><td>Provides authority to regulate traffic and parking, including enforcement mechanisms.</td></tr><tr><td>155</td><td>Determining whether a bylaw is appropriate</td><td>Requires assessment of whether a bylaw is the best way to address the issue and whether it aligns with the NZ Bill of Rights Act.</td></tr><tr><td>83</td><td>Special Consultative Procedure (SCP)</td><td>Sets out the formal process for consulting the public on significant bylaws.</td></tr><tr><td>82</td><td>Principles of consultation</td><td>Establishes general principles for engaging with the public in decision-making.</td></tr><tr><td>82A</td><td>Requirements for specific consultation processes</td><td>Details how councils must apply consultation principles in specific contexts.</td></tr><tr><td>86</td><td>Use of SCP for bylaws</td><td>Specifies that the SCP must be used when making, amending, or revoking a bylaw.</td></tr><tr><td colspan="3">Land Transport Act 1998</td></tr><tr><td>22AB (1) (g)</td><td>Road Controlling Authorities May Make Certain Bylaws</td><td>Empowers councils to make bylaws for restricting the use of motor vehicles on unformed legal roads for the purposes of protecting the environment, the road and adjoining land, and the safety of road users:</td></tr></table>	Section	Title	Summary	Local Government Act 2002			145	General bylaw-making powers	Enables councils to make bylaws for protecting public health and safety, preventing nuisances, and maintaining public order.	148	Transport and traffic bylaws	Provides authority to regulate traffic and parking, including enforcement mechanisms.	155	Determining whether a bylaw is appropriate	Requires assessment of whether a bylaw is the best way to address the issue and whether it aligns with the NZ Bill of Rights Act.	83	Special Consultative Procedure (SCP)	Sets out the formal process for consulting the public on significant bylaws.	82	Principles of consultation	Establishes general principles for engaging with the public in decision-making.	82A	Requirements for specific consultation processes	Details how councils must apply consultation principles in specific contexts.	86	Use of SCP for bylaws	Specifies that the SCP must be used when making, amending, or revoking a bylaw.	Land Transport Act 1998			22AB (1) (g)	Road Controlling Authorities May Make Certain Bylaws	Empowers councils to make bylaws for restricting the use of motor vehicles on unformed legal roads for the purposes of protecting the environment, the road and adjoining land, and the safety of road users:
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State the possible implications for Māori and how Māori have been provided with an opportunity to contribute to	The following implications for Māori include:																																	

decision making if this decision is significant and relates to land and/or any body of water.	<ul style="list-style-type: none"> • In accordance with the RMA section 6(e) council recognises; the relationship of Māori and their culture and traditions with their ancestral lands, water, sites, waahi tapu, and other taonga. • In accordance with the RMA section 7(a) council have particular regard to kaitiakitanga: the ethic of stewardship. <p>In accordance with the RMA section 8 council takes into account the principles of Te Tiriti o Waitangi and actively protect Māori interests and make informed decisions.</p>
Chief Financial Officer review	The Chief Financial Officer has not reviewed this report.
State the possible implications for health and safety	There are no health and safety considerations for the land other than those covered in the Proposed Bylaw. The bylaw also reflects the need for consideration of environmental impacts due to ongoing environmental damage.

APPENDICES**Nil**

7 KARAKIA WHAKAMUTUNGA – CLOSING

Kua mutu ā mātou mahi
Mō tēnei wā
Manaakitia mai matou katoa
O mātou hoa
O mātou whānau
Aio ki te Aorangi

Our work is finished
For the moment
Blessing upon us all
Our friends
Our families
Peace to the Universe