



**SOUTH WAIRARAPA
DISTRICT COUNCIL**

Kia Reretahi Tātau

AGENDA

Strategy Working Committee Hearings on the Paper Road – Bylaw Wednesday, 3 September 2025

I hereby give notice that a Strategy Working Committee Meeting will be held on:

Date: Wednesday, 3 September 2025

Time: 9:00 am

**Location: Supper Room, Wahinga Centre, Texas Street,
Martinborough**

**Janice Smith
Chief Executive Officer**

Order Of Business

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1 KARAKIA TIMATANGA – OPENING

Kia hora te marino
Kia whakapapa pounamu te moana
Hei huarahi mā tātou i te rangi nei
Aroha atu, aroha mai
Tātou i ā tātou katoa
Hui ē! Tāiki ē!

May peace be widespread
May the seas be like greenstone
A pathway for us all this day
Let us show respect for each other
For one another
Bind us all together!

2 APOLOGIES**3 CONFLICTS OF INTEREST**

4 SUBMISSION HEARINGS ON THE PAPER ROAD BYLAW

4.1 Hearings schedule

Time Block Start	Submission Number	Name	Submission pack / page start number	Speakers pack page start number
9:00am	1	Leighton Hale	Online Packet 1, page 1	1
	41	Allan Blithe (via Teams)	Online Packet 1, page 41	2
	1277	Jacob Bassett	Online Packet 4, page 1294	4
	135	David Garrett	Online Packet 1, page 135	5
	1594	Stevie Whitton	Online Packet 5, page 1620	6
	1610	Ian Cardno	Online Packet 5, page 1638	7
	1629	Bruce butters	Online Packet 5, page 1657	8
	1635	Matthew Bismark (via Teams)	Online Packet 5, page 1663	9
	3542	Yvonne Wilson	Email Submissions, page 4572	10
10:00am	203	Steven Goodfellow (via Teams)	Online Packet 1, page 204	15
	1301	Bevan Smith	Online Packet 4, page 1319	16
	237	Rob Christie	Online Packet 1, page 238	17
	1291	Glenn Henson	Online Packet 4, page 1309	18
	289	Scott Williams	Online Packet 2, page 290	19
	319	Joe Howells (Aorangi Restoration Trust)	Online Packet 2, page 320	20
	3091	Felicity Holmes	Online Packet 8, page 3146	21
	1686	William (Bill) Brierley	Online Packet 5, page 1716	23
	1714	John Priest (Submission to be read out)	Online Packet 5, page 1744	24
	1725	Teresa Bardella	Online Packet 5, page 1755	25
	3092	Brendon Redfern	Online Packet 8, page 3148-9	26
	3507	Ian Hutchings (Cross Country Vehicle Club)	Email submission, page 4443-7	28
Break				
11:15am	352	Daniel Fazackerley	Online Packet 2, page 353	33
	368	Jordan Charles	Online Packet 2, page 369	34
	388	Andrew MacDonald	Online Packet 2, page 389	35
	444	Russell Hight	Online Packet 2, page 447	36
	3131	Allan Brent and Raymond Ford (Federated Mountain Clubs of NZ - via Teams)	Online Packet 9, page 3195-3204	37
	1855	Joe Hart	Online Packet 6, page 1888	47
Lunch				
12:30pm	333	Brieah Williams	Online Packet 2, page 334	48
	541	Stuart Campbell	Online Packet 2, page 546	49
	1993	Kim Hayes	Online Packet 6, page 2028	50
	3539	Mihirangi Hollings (Rangitāne o Wairarapa Inc)	Email submissions, page 4564-4567	51
	2107	Daniel Just	Online Packet 6, page 2143	55
	1965	Owen Cox (via Teams)	Online Packet 6, page 1999	57
	2964	Anthony Coomer	Online packet 8, page 3016	59

	524	Nadia	Online Packet 2, page 529	60
	79	Paul Jonson	Online Packet 1, page 79	61
	2063	Dylan Cliff (via Teams)	Online Packet 6, page 2099	62
1:30pm	3254	Haami Te Whaiti - Mātakitaki-a-Kupe Trust	Online Packet 9, page 3336	63
	678	Haami Te Whaiti - Ngāti Hinewaka me ōna Hapū Karanga Trust (on behalf of Whitu Karauna)	Online Packet 3, page 688	64
	622	Memory Te Whaiti	Online Packet 3, page 627	65
	3454	Herenga ā Nuku Aotearoa - Ange van Der Lan	Paper submission, page 4309-14	6
	177	David Laking	Online Packet 1, page 177	72
	2125	Jacob steinmetz	Online Packet 6, page 2163	73
	2152	Brian Haybittle	Online Packet 6, page 2191	74
	2231	Graeme Loh	Online Packet 6, page 2273	75
Break				
2:30pm	696	William Jago	Online Packet 3, page 706	76
	3113	Derek Morrison (via Teams)	Online Packet 9, page 3174	77
	711	Bowynn Noanoa	Online Packet 3, page 721	78
	778	Darcy Franklin	Online Packet 3, page 789	79
	3548	Megan Gillies	Email submission, page 4586-89	80
	2241	Puhi Te Whaiti	Online Packet 7, page 2284	84
	2259	Aaron White	Online Packet 7, page 2302	85
	2260	Dion Aupouri	Online Packet 7, page 2303	86
	3565	Brian J Pocock	Paper submission, page 4640-41	87
	2312	Joseph Lee	Online Packet 7, page 2356	89
	2326	Ben Kilgore (via Teams)	Online Packet 7, page 2370	90
3:30pm	3441	Gary Hall	Email submissions, page 4279-83	91
	1171	Mark Jerling	Online Packet 4, page 1185	96
	979	Geraldine De Giorgis	Online Packet 3, page 992	97
	1115	Patrick Morgan (via Teams)	Online Packet 3, page 1129	98
	1194	Reid Te Tava	Online Packet 4, page 1210	99
	2353	Hamish McIlraith	Online Packet 7, page 2398	100
	2376	Richard Eyres	Online Packet 7, page 2422-3	101
	2392	Scott Summerfield	Online Packet 7, page 2439	103
	2398	Jason Percy	Online Packet 7, page 2445	104
	2410	Markus Logan	Online Packet 7, page 2457	105
	1680	Martina Day	Online Packet 5, page 1709-8	106
Meeting close				

Please note, links to submissions can be found in the body of the hearings report (see page 8 of this agenda).

5 DECISION REPORTS FROM CHIEF EXECUTIVE AND STAFF

5.1 HEARING - PAPER ROAD

Author: Jessica Hughes, Principal Advisor, Legal

Authoriser: Stefan Corbett, Group Manager, Corporate Services

File Number:

PURPOSE

To inform *members* of the submissions received following the consultation of the Paper Road Bylaw and to hear those that have requested to speak on this matter.

The consultation period was open between 22 July 2025 to 19 August 2025 on the proposed Paper Road Bylaw 2025 (**Bylaw**).

EXECUTIVE SUMMARY

Public consultation on the proposed Bylaw has now concluded. Council received a range of submissions reflecting varied community views, including support for environmental and cultural protection, alongside concerns about access and recreational use. The feedback will be considered in full as part of the decision-making process to determine whether and how the bylaw should proceed.

Under section 83 of [the Local Government Act 2002](#) (LGA) a local authority will provide persons interested with an opportunity to present their views. Hearings for the Bylaw are scheduled for 3 and 4 September 2025.

RECOMMENDATIONS

That the Strategy Working Committee

1. *Receives the full set of submissions on the Bylaw.*
2. Note that 3421 online submissions were received.
3. Note that 144 email and physical submissions were received.
4. Notes that of the received submissions 111 individuals are scheduled to be heard.
5. Notes that deliberations will take place on 24 September 2025.

BACKGROUND

Initial concerns regarding public access and environmental impacts along the unformed road at Cape Palliser were raised at the Māori Standing Committee in 2023 ([MSC Meeting 18 July 2023](#)), these issues have been ongoing for a number of years and are well known in the community. Subsequent meetings with affected landowners highlighted issues including trespass on private property, damage to culturally significant sites, and the need for clearer management of access to protect both land and community interests. As a result of this a Paper Road Bylaw was proposed to Council

and a decision to move forward with a Statement of Proposal and Consultation document was made by the Council on the 30 April 2025 ([SWC Meeting 30 April 2025](#)).

DISCUSSION

Consultation on the Bylaw occurred between Tuesday 22 July 2025 to Tuesday 19 August 2025.

The Statement of Proposal and Consultation Document was available online via South Wairarapa District Councils Haveyoursay portal and at the three Council Libraries.

A combination of broad communication was used to encourage feedback, including through the Council website, social media.

During this period There was also a significant level of media interest in the bylaw including (but not limited to);

- TVNZ Breakfast show;
- Wairarapa Times Age;
- RNZ;
- Stuff/the Post;
- TVNZ Q&A; and
- TVNZ News a 6pm.

The consultation asked for feedback on one question:

1. Do you support the Proposed Paper Road Access Bylaw 2025.

Submissions:

A total of 3,565 submissions were received (inclusive of 38 double up in both email and online submissions).

A breakdown of submissions is:

3421 online submissions

126 email submissions

18 paper submissions

The full submission pack can be found in Appendix 1-3 and 123 people have asked to speak on their submission.

Preliminary insight from the online submissions include:

83.5% of submissions came from people who live outside the South Wairarapa district.

- From within the district – 81.8% not in favour of the proposed bylaw, 14.7% in favour, 3.5% unsure.
- From outside the district – 83.8% not in favour of the proposed bylaw, 12.6% in favour, 3.6% unsure.

OneDrive link: Submission Pack Part 1 (Email submissions) [Email - Submissions](#)

OneDrive link: Submission Pack Part 2 (Paper submissions) [Paper - Submissions](#)

OneDrive link: Submission Pack Part 3 (Online submission) [Online - Submissions](#)

COMPLIANCE SCHEDULE

Full consideration has been given to the provisions of the Local Government Act 2002 S77 in relation to decision making, in particular:

1. A Local authority must, in the course of the decision-making process,
 - a) Seek to identify all reasonably practicable options for the achievement of the objective of a decision; and
 - b) Assess the options in terms of their advantages and disadvantages; and
 - c) If any of the options identified under paragraph (a) involves a significant decision in relation to land or a body of water, take into account the relationship of Māori and their culture and traditions with their ancestral land, water sites, waahi tapu, valued flora and fauna and other taonga.
2. This section is subject to Section 79 - Compliance with procedures in relation to decisions.

Compliance requirement	Staff assessment
State the level of significance (high or low) of the issue or proposal as determined by the Council's Significance and Engagement Policy	This is a matter of Medium to High significance.
State the relevant Council policies (external or internal), legislation, and/or community outcomes (as stated in the Long Term Plan) that relate to this decision.	This report complies with the Local Government Act 2002.
State the possible implications for Māori and how Māori have been provided with an opportunity to contribute to decision making if this decision is significant and relates to land and/or any body of water.	<p>The following implications for Māori include:</p> <ul style="list-style-type: none"> • In accordance with the RMA section 6(e) council recognises; the relationship of Māori and their culture and traditions with their ancestral lands, water, sites, waahi tapu, and other taonga. • In accordance with the RMA section 7(a) council have particular regard to kaitiakitanga: the ethic of stewardship. • In accordance with the RMA section 8 council takes into account the principles of Te Tiriti o Waitangi and actively protect Māori interests and make informed decisions.
Chief Financial Officer review	The Chief Financial Officer has not reviewed this report.
State the possible implications for health and safety	There are no health and safety considerations other than those noted in the bylaw.

APPENDICES

Nil

6 KARAKIA WHAKAMUTUNGA – CLOSING

Kua mutu ā mātou mahi
Mō tēnei wā
Manaakitia mai matou katoa
O mātou hoa
O mātou whānau
Aio ki te Aorangi

Our work is finished
For the moment
Blessing upon us all
Our friends
Our families
Peace to the Universe