



**SOUTH WAIRARAPA  
DISTRICT COUNCIL**

*Kia Reretahi Tātau*

# **AGENDA**

## **Strategy Working Committee Hearings on the Paper Road - Bylaw Thursday, 4 September 2025**

**I hereby give notice that a Strategy Working Committee Meeting will be held on:**

**Date: Thursday, 4 September 2025**

**Time: 9:00 am**

**Location: WBS Room, Greytown Town Hall, 89 Main Street,  
Greytown**

**Janice Smith  
Chief Executive Officer**



**Order Of Business**

<b>1</b>	<b>Karakia Timatanga – Opening .....</b>	<b>4</b>
<b>2</b>	<b>Apologies .....</b>	<b>4</b>
<b>3</b>	<b>Conflicts of Interest .....</b>	<b>4</b>
<b>4</b>	<b>Submission Hearings on the Paper Road – Bylaw .....</b>	<b>5</b>
<b>5</b>	<b>Decision Reports from Chief Executive and Staff .....</b>	<b>7</b>
5.1	Hearing - Paper road .....	7
<b>6</b>	<b>Karakia Whakamutunga – Closing.....</b>	<b>10</b>

**1 KARAKIA TIMATANGA – OPENING**

Kia hora te marino  
Kia whakapapa pounamu te moana  
Hei huarahi mā tātou i te rangi nei  
Aroha atu, aroha mai  
Tātou i ā tātou katoa  
Hui ē! Tāiki ē!

May peace be widespread  
May the seas be like greenstone  
A pathway for us all this day  
Let us show respect for each other  
For one another  
Bind us all together!

**2 APOLOGIES****3 CONFLICTS OF INTEREST**

## 4 SUBMISSION HEARINGS ON THE PAPER ROAD – BYLAW

### 4.1 Hearings schedule

Time Block Start	Submission Number	Name	Submissions Pack & Page Number	Speakers pack start page number
<b>9:00am</b>	1524	Leanne Bramley	Online packet 5, page 1549	1
	2422	Larry McKenna	Online packet 7, page 2469	2
	2427	Darren Pettengell	Online packet 7, page 2474-5	3
	2009	Hamish Wilson	Online packet 6, page 2044	5
	676	Leanne Karauna	Online Packet 3, page 686	82
	2500	Stephen Ward	Online packet 7, page 2548	6
	3126	Nigel Bryce (via Teams)	Online packet 9, page 3189-90	7
	3295	Sam de Schot	Email submission, page 4411	9
	2546	Malcolm Blown	Online packet 7, page 2594	13
	2554	Josephine Taute Happy (via Teams)	Online packet 7, page 2602	14
<b>10:00am</b>	2558	David Flannigan	Online packet 7, page 2606	15
	2741	Meri Wichman (via Teams)	Online packet 7, page 2791	16
	2796	Andrew Chatham	Online packet 8, page 2846	17
	2841	Kevin Crowley	Online packet 8, page 2892	18
	2865	Leigh Matterson	Online packet 8, page 2917	19
	2881	Grant Stevenson	Online packet 8, page 2933	20
	2900	Ian Taylor	Online packet 8, page 2952	21
	2901	Broughton Lattey	Online packet 8, page 2953	22
	2919	Neil Bramley	Online packet 8, page 2971	23
<b>Break</b>				
<b>11:15am</b>	2987	Darryl Carpenter	Online packet 8, page 3039	24
	881	Nathan Stewart (via Teams)	Online packet 3, page 893	25
	3496	Paul Shanks	Email submission, page 4415	26
	3140	John Middleton	Online packet 9, page 3215	28
	3164	Bruce McCallum	Online packet 9, page 3240-1	29
	3234	Tom McCallum	Online packet 9, page 3313	31
	3235	Brent Tapp	Online packet 9, page 3314-5	32
	3236	Trinity Shaw	Online packet 9, page 3316	34
	3257	Michelle Rush	Online packet 9, page 3339	35
<b>Lunch</b>				
<b>1:00pm</b>	3270	Kerry Hayes ( Buster )	Online packet 9, page 3352	36

	3282	Justin Hall (NZ Speleological Society)	Online packet 9, page 3365-66	37
	3314	Chris Archer	Online packet 9, page 3402	39
	3343	Paul Clark	Online packet 9, page 3435	40
	3344	Brent Reid	Online packet 9, page 3436	41
	3365	Guusje de schot	Online packet 9, page 4168-70	42
	3395	Ray Scott	Online packet 9, page 4206	45
<b>2:00pm</b>	3401	Ana Te Whaiti	Online packet 9, page 4212	46
	3002	Andy Foster (via Teams)	Online packet 8, page 3054-55	47
	3520	Linda Gray (via Teams)	Email submission, page 4489-91	49
	3337	Richard Murcott (via Teams)	Online packet 9, page 3425-29	53
	1870	Kim Matheson	Online packet 6, page 1903	61
	1873	Kale Watson	Online packet 6, page 1906	62
	3106	Greg Brown	Online packet 9, page 3165-68	63
	3351	Michael Gunson (via Teams)	Online packet 9, pages 3443-4145	67
	2307	Lee Carter	Online packet 7, page 2350	80

Please note, links to submissions can be found in the body of the hearings report (see page 8 of this agenda).

## 5 DECISION REPORTS FROM CHIEF EXECUTIVE AND STAFF

### 5.1 HEARING - PAPER ROAD

**Author:** Jessica Hughes, Principal Advisor, Legal

**Authoriser:** Stefan Corbett, Group Manager, Corporate Services

**File Number:**

#### PURPOSE

To inform *members* of the submissions received following the consultation of the Paper Road Bylaw and to hear those that have requested to speak on this matter.

The consultation period was open between 22 July 2025 to 19 August 2025 on the proposed Paper Road Bylaw 2025 (**Bylaw**).

#### EXECUTIVE SUMMARY

Public consultation on the proposed Bylaw has now concluded. Council received a range of submissions reflecting varied community views, including support for environmental and cultural protection, alongside concerns about access and recreational use. The feedback will be considered in full as part of the decision-making process to determine whether and how the bylaw should proceed.

Under section 83 of [the Local Government Act 2002](#) (LGA) a local authority will provide persons interested with an opportunity to present their views. Hearings for the Bylaw are scheduled for 3 and 4 September 2025.

#### RECOMMENDATIONS

*That the Strategy Working Committee*

1. *Receives the full set of submissions on the Bylaw.*
2. Note that 3421 online submissions were received.
3. Note that 144 email and physical submissions were received.
4. Notes that of the received submissions 111 individuals are scheduled to be heard.
5. Notes that deliberations will take place on 24 September 2025.

#### BACKGROUND

Initial concerns regarding public access and environmental impacts along the unformed road at Cape Palliser were raised at the Māori Standing Committee in 2023 ([MSC Meeting 18 July 2023](#)), these issues have been ongoing for a number of years and are well known in the community. Subsequent meetings with affected landowners highlighted issues including trespass on private property, damage to culturally significant sites, and the need for clearer management of access to protect both land and community interests. As a result of this a Paper Road Bylaw was proposed to Council

and a decision to move forward with a Statement of Proposal and Consultation document was made by the Council on the 30 April 2025 ([SWC Meeting 30 April 2025](#)).

## DISCUSSION

Consultation on the Bylaw occurred between Tuesday 22 July 2025 to Tuesday 19 August 2025.

The Statement of Proposal and Consultation Document was available online via South Wairarapa District Councils Haveyoursay portal and at the three Council Libraries.

A combination of broad communication was used to encourage feedback, including through the Council website, social media.

During this period There was also a significant level of media interest in the bylaw including (but not limited to);

- TVNZ Breakfast show;
- Wairarapa Times Age;
- RNZ;
- Stuff/the Post;
- TVNZ Q&A; and
- TVNZ News a 6pm.

The consultation asked for feedback on one question:

1. Do you support the Proposed Paper Road Access Bylaw 2025.

### Submissions:

A total of 3,565 submissions were received (inclusive of 38 double up in both email and online submissions).

A breakdown of submissions is:

3421 online submissions

126 email submissions

18 paper submissions

The full submission pack can be found in Appendix 1-3 and 123 people have asked to speak on their submission.

Preliminary insight from the online submissions include:

83.5% of submissions came from people who live outside the South Wairarapa district.

- From within the district – 81.8% not in favour of the proposed bylaw, 14.7% in favour, 3.5% unsure.
- From outside the district – 83.8% not in favour of the proposed bylaw, 12.6% in favour, 3.6% unsure.

OneDrive link: Submission Pack Part 1 (Email submissions) [Email - Submissions](#)

OneDrive link: Submission Pack Part 2 (Paper submissions) [Paper - Submissions](#)

OneDrive link: Submission Pack Part 3 (Online submission) [Online - Submissions](#)



## COMPLIANCE SCHEDULE

Full consideration has been given to the provisions of the Local Government Act 2002 S77 in relation to decision making, in particular:

1. A Local authority must, in the course of the decision-making process,
  - a) Seek to identify all reasonably practicable options for the achievement of the objective of a decision; and
  - b) Assess the options in terms of their advantages and disadvantages; and
  - c) If any of the options identified under paragraph (a) involves a significant decision in relation to land or a body of water, take into account the relationship of Māori and their culture and traditions with their ancestral land, water sites, waahi tapu, valued flora and fauna and other taonga.
2. This section is subject to Section 79 - Compliance with procedures in relation to decisions.

Compliance requirement	Staff assessment
State the level of significance (high or low) of the issue or proposal as determined by the <a href="#">Council's Significance and Engagement Policy</a>	This is a matter of Medium to High significance.
State the relevant Council policies (external or internal), legislation, and/or community outcomes (as stated in the Long Term Plan) that relate to this decision.	This report complies with the Local Government Act 2002.
State the possible implications for Māori and how Māori have been provided with an opportunity to contribute to decision making if this decision is significant and relates to land and/or any body of water.	<p>The following implications for Māori include:</p> <ul style="list-style-type: none"> <li>• In accordance with the RMA section 6(e) council recognises; the relationship of Māori and their culture and traditions with their ancestral lands, water, sites, waahi tapu, and other taonga.</li> <li>• In accordance with the RMA section 7(a) council have particular regard to kaitiakitanga: the ethic of stewardship.</li> <li>• In accordance with the RMA section 8 council takes into account the principles of Te Tiriti o Waitangi and actively protect Māori interests and make informed decisions.</li> </ul>
Chief Financial Officer review	The Chief Financial Officer has not reviewed this report.
State the possible implications for health and safety	There are no health and safety considerations other than those noted in the bylaw.

## APPENDICES

Nil

## **6 KARAKIA WHAKAMUTUNGA – CLOSING**

Kua mutu ā mātou mahi  
Mō tēnei wā  
Manaakitia mai matou katoa  
O mātou hoa  
O mātou whānau  
Aio ki te Aorangi

Our work is finished  
For the moment  
Blessing upon us all  
Our friends  
Our families  
Peace to the Universe